

1 CHAIR JAMES: All right, John, sports wagering.

2 DR. SHOSKY: Thank you, Madam Chair. In terms of  
3 sports wagering, my explanation will be a little bit different  
4 than for the past chapters that we have dealt with so far. This  
5 is actually the second draft of the sports wagering chapter.

6 You may recall, in the report of the subcommittee  
7 meeting that we had a few weeks ago, Commissioner Lanni and  
8 others asked that we prepare the second drafts and have them out  
9 as soon as we could, and we tried to do that.

10 The sports wagering chapter, in the second draft, has  
11 two kinds of additions and deletions in it, the terms being  
12 self-explanatory. We have added in information, you will notice  
13 that that information is underlined. We have deleted  
14 information, that information has a line through it.

15 And we tried to be guided, in point of fact, by three  
16 things. First, we received some comments from Commissioners that  
17 were very good. Secondly, we have ongoing research, so if we  
18 found something that we wanted to put in we just treated it as an  
19 addition.

20 And the third thing is that we are hoping with the next  
21 draft of this chapter to dramatically improve the narrative of  
22 it. And what I mean by that is, once the material that we are  
23 including is decided upon, we are able to get a better focus,  
24 which should make it more readable and presentable.

25 And I think you will see that there is, at least in my  
26 opinion, the second draft is better than the first, and I'm  
27 hoping that the next draft will be even better than this one.

28 With that in mind let me just generalize some of the  
29 comments that we received on this chapter, so far.

1           One set of comments concerns minor additions, or  
2 explanations. Let me give you a case in point. One Commissioner  
3 asked us to define what we mean by whole percentage. And there  
4 is an attempt at a brief definition in the manuscript now, but I  
5 have to say with the material we received it was more confusing  
6 once we found out what the real definition was, than what we  
7 thought it was to begin with.

8           So I have made a notation that we will try to find an  
9 even better one.

10           The second cluster of comments, and those comments  
11 concerned broadening the scope of the chapter. For instance, one  
12 Commissioner made what I thought was a very good comment, that we  
13 didn't talk about the impact of sports wagering, in particular  
14 when you have, for example, college students wagering, what  
15 happens after that.

16           And we have begun more careful research on that  
17 particular point. There is language now in the draft, but there  
18 is not much documentation. And that is just one of our research  
19 challenges, we are going to have to try to find more on that.

20           The third cluster concerns inclusion of, there were  
21 several comments to include new information, in particular, the  
22 new study that has come out from the University of Michigan.

23           I confess that we did not have it originally. That we  
24 -- when we found out about it, we were working on newspaper  
25 comments, and other explanations. And I'm hopeful that we will  
26 be able to get an original copy of that study.

27           The reason I mentioned that is that in the past when we  
28 used the University of Cincinnati study it was so much better for  
29 us when we finally got our hands on the original, than to work  
30 off of second-hand explanations.

1           So with that in mind, that is really the three  
2 clusters. There is also quite a number of comments about state  
3 governments, federal government, and the NCAA all taking action  
4 of one form or another to encourage the decline, or the  
5 elimination of sports wagering on campuses, and also sanctions or  
6 punishments if such wagering does take place. You will see that  
7 in the manuscript, too.

8           CHAIR JAMES: What is your pleasure, Commissioners, on  
9 sports wagering? One comment, and it is probably a stylistic  
10 thing. You may remember, I think we were in Virginia Beach when  
11 we were having this discussion, and there was some confusion and  
12 misunderstanding about the legality or illegality of just office  
13 pools, and --

14           DR. SHOSKY: In my view, and this is what I have been  
15 -- I have been saying, but we are continuing our research on this  
16 to make absolutely positively sure, and sports wagering as an  
17 office pool does not have any exceptions, that I know of, within  
18 the law.

19           CHAIR JAMES: Right.

20           DR. SHOSKY: And so, therefore when one says that  
21 sports wagering is illegal in 46 states and the District of  
22 Columbia, that is across the board.

23           CHAIR JAMES: Absolutely. I just want to make sure  
24 that we say that in the clearest way possible, because if the  
25 Gambling Commission can't even make a clear statement that did  
26 you know that was illegal, and there was some confusion even  
27 among Commissioners, even at that point in the process, that I'm  
28 sure there is a great deal of confusion with the American people,  
29 and we need to speak clearly and plainly on that.

1 COMMISSIONER BIBLE: Are wagers in between individuals  
2 also illegal?

3 DR. SHOSKY: Well, that is a good question, because in  
4 some states, at least this is the way the article goes, in some  
5 states if the wager is between one person and another, and it  
6 only involves X number of dollars, whatever that might be, there  
7 is an argument that that might be legal.

8 CHAIR JAMES: I thought the federal law preempted that?

9 DR. SHOSKY: Yes, I'm saying, but in some states this  
10 argument is made. I'm not saying it is a good argument, I'm not  
11 saying it is true.

12 CHAIR JAMES: I just want to know if it is legal.

13 DR. SHOSKY: Well, it is not, except for four states,  
14 which is my understanding. Although people do try to argue this  
15 caveat, which is why I think we have to keep, I'm not saying, we  
16 have heard that argument, and we are continuing our research on  
17 that.

18 COMMISSIONER BIBLE: But you are looking at the federal  
19 statute, not state statute?

20 DR. SHOSKY: That's correct.

21 COMMISSIONER MOORE: Sports betting would be, like John  
22 said a while ago, that the American people love to gamble. Even  
23 if you are talking to your child, and you say something that if  
24 he says something that you don't believe, you will say, I don't  
25 believe that is right, I believe that is so and so. His comment  
26 to you, or his response to you he says, you want to bet me.

27 And then you normally go out, you play any type of  
28 athletic game, whether it is shooting free throws, or whether you  
29 are playing golf. I really don't play golf, but I go out with  
30 some people every now and then. One of the first thing that you

1 go, you go in the first tee and someone wants to make up the  
2 betting game.

3 I say, well, my response to that because I try to be  
4 sociable, I say, I don't know anything about the games, you make  
5 the games, and at the end of the day you tell me how much I owe  
6 you, because --

7 CHAIR JAMES: My husband would love to play with you.

8 COMMISSIONER MOORE: -- I know that I will owe them,  
9 because I'm not going to win. But even the -- and then you go  
10 into the bigger things, Michael Jordan got some criticism two or  
11 three years ago, we think that Michael, he is a professional  
12 athlete, he is not only in my opinion the best one that probably  
13 ever walked, but he has lived a fairly clean life.

14 But three or four years ago he got a lot of heat with  
15 gaming, with betting on his golf game. Obviously he loves to  
16 play golf about as much as he does basketball. And I think in  
17 the article they were -- maybe he lost 100 to 150, or 200,000  
18 dollars the previous year playing social golf.

19 Well, that is not much for Michael Jordan. So this is  
20 a big, big thing, about this social betting on sports. I wish it  
21 could go away. I can enjoy any kind of a sport event without  
22 betting on it.

23 But they love to bet, and the competition drives it.

24 COMMISSIONER DOBSON: Two background statements that I  
25 think can be --

26 CHAIR JAMES: John, I just realized, I apologize. You  
27 said you did want to make an announcement before we got started.  
28 I do apologize.

29 COMMISSIONER WILHELM: I just thought that the  
30 Commission and our audience would be interested to know that just

1 a few minutes ago in Alabama, which is considered to be the  
2 buckle of the bible belt, video poker passed in the house by one  
3 vote. And it is going now to the Senate, I think Friday or  
4 Monday.

5 COMMISSIONER DOBSON: Not lottery, video poker?

6 COMMISSIONER WILHELM: Video poker, which really  
7 surprised me, and bothers me a lot. So there is the  
8 proliferation that we are talking about, that I think may drive  
9 some of my opinions here. I just heard that.

10 CHAIR JAMES: And I apologize for not remembering.

11 COMMISSIONER WILHELM: That is okay, no problem.

12 COMMISSIONER MOORE: The Governor got elected, you  
13 know, on running -- on being for the lottery.

14 COMMISSIONER DOBSON: It makes John's point that people  
15 want gambling. I mean, it is pretty hard to argue with that, the  
16 way it is going.

17 I started to make a statement, two background  
18 statements, and then a recommendation. The first is that sports  
19 wagering is very, very popular among adolescents, and may serve  
20 as a gateway to further gambling activity. That is the first  
21 statement that I think you can probably document.

22 And the second is that sports betting threatens the  
23 integrity, perhaps both professional and amateur sports, but I  
24 have greater concern about amateur sports, specially football and  
25 basketball.

26 And I would like to recommend that we recommend to the  
27 states that they ban legal betting on collegiate athletic  
28 contests.

29 CHAIR JAMES: Let's hear some discussion on that.

1 COMMISSIONER BIBLE: Well, the policy decision on  
2 sports wagering has already been made, to a large extent, by the  
3 federal government in their prohibition in the Anti-Sports  
4 Wagering Act, it is clearly documented in here.

5 Now, the only state that -- only two states that  
6 currently allow wagering activity on sporting events are Nevada  
7 and Oregon, where they have a sports lottery. So at least the  
8 policy decision has been made, although to what extent Nevada  
9 should --

10 COMMISSIONER DOBSON: I certainly would. It concerned  
11 me when the representative from the NCAA was here, he would not  
12 -- he talked about the dangers of it, but then wouldn't take the  
13 next step to say that it ought to be prohibited.

14 COMMISSIONER BIBLE: Well, he actually has found, and I  
15 think his testimony would indicate he found legalized gambling in  
16 Nevada to be helpful because of the information they get, the  
17 changes in the point spreads that help his enforcement  
18 activities.

19 COMMISSIONER DOBSON: That worked against his  
20 testimony, in my view.

21 COMMISSIONER BIBLE: Well, that may work against his  
22 testimony, but that is what he said. You know, he indicated that  
23 they uncovered one scandal that involved, I believe, Arizona and  
24 Washington State basketball teams through that -- the changes in  
25 the spreads and betting patterns being somewhat irregular, being  
26 reported to the NCAA, and that led, to a large extent, to their  
27 investigation and uncovering the wrongdoing.

28 I think the policy decision has been made. The areas  
29 where I see sports wagering as being problems, at least in terms  
30 of your first one, in terms of adolescent gaming, we had an awful

1 lot of testimony before the Commission that this is a very  
2 pervasive form of wagering or gambling activities amongst  
3 adolescents, and that is clearly a concern of mine.

4 We had some testimony that indicated that there is  
5 linkages to, probably, the largest degree that we heard any  
6 testimony between sports wagering activity and organized crime.  
7 I think that has to be a concern.

8 COMMISSIONER DOBSON: Remind me, Bill, in that  
9 discussion do I not remember that Nevada has prohibited betting  
10 on amateur sports inside the state?

11 COMMISSIONER BIBLE: Has prohibited wagering on Nevada  
12 teams. So you cannot wager on --

13 COMMISSIONER DOBSON: Make it the point, then, that if  
14 it is bad for Nevada, it has to be bad other places, as well.

15 COMMISSIONER BIBLE: Well, the intent there is to  
16 ensure that there is no suggestion of impropriety when Nevada  
17 teams are engaged in inter-collegiate athletics, that somehow  
18 the bookmaking operations have influenced the athletic  
19 operations, and it is done, really, to protect the integrity of  
20 the sports and the integrity of the industry.

21 Nevada, like everybody else, Nevada does take a lot of  
22 action on inter-collegiate athletics. The NCAA championships  
23 being the most recent example. If you take a look at the  
24 wagering volumes, I believe you used it in your statement, I  
25 believe at our last Commission meeting, when we were talking  
26 about over two million dollars having been wagered on the NCAA  
27 tournament, Nevada is going to account for just a very, very  
28 small percentage of it. Most of that is illegal wagering.

29 We are talking, to a large extent, when we are talking  
30 about sports wagering, we are talking about illegal activity. So



1 I think our concern should be where there is some suggestion of  
2 organized crime, and that is typically where law enforcement gets  
3 involved.

4 COMMISSIONER DOBSON: Well, I think your effort to  
5 control, or to limit the assault on the integrity of Nevada teams  
6 applies across the state line as well, and to the rest of the  
7 country.

8 COMMISSIONER BIBLE: Well, I don't know how you  
9 prohibit sports wagering. I think if you think you are going to  
10 prohibit sports wagering, if you prohibit sports pool within the  
11 office environment, I think the forming of pools --

12 COMMISSIONER DOBSON: It is illegal. My recommendation  
13 is ban legal betting.

14 COMMISSIONER BIBLE: Yes. I would not agree with that.

15 CHAIR JAMES: John?

16 COMMISSIONER WILHELM: Two small points, and then a  
17 larger point. The two small points are, with respect to this  
18 draft, John, on sports wagering behind tab 12, I have two related  
19 comments about it.

20 One, overall, in my view the draft fails to make the  
21 appropriate distinctions between legal and illegal sports  
22 wagering. I think it poses a rather substantial -- and then the  
23 second related point is an example of that on page 4 you have the  
24 following sentence, sports wagering is of doubtful utility to a  
25 community, it does not bolster the local economy, it does not  
26 help build infrastructure, or pay for educational services, or  
27 provide jobs.

28 That is true of most sports wagering because it is true  
29 of illegal sports wagering. It is not necessarily true of legal

1 sports wagering in the limited basis that it exists in two  
2 states, or at least in Nevada.

3 And I guess that is an example of what I think is an  
4 insufficient clarity of legal versus illegal sports wagering. Of  
5 course, the overall majority of sports wagering, as the chapter  
6 does point out, is illegal.

7 And in my mind that really presents a very difficult  
8 issue for this Commission. I think it is as difficult as the  
9 issue I was putting out before the break about Indian gambling,  
10 because the fact is that almost all sports wagering in this  
11 country is illegal, and yet it is apparently an epidemic.

12 And that suggests to me that, on the one hand,  
13 prohibition doesn't work.

14 CHAIR JAMES: I think it may suggest something else as  
15 well, and that is that it is amazing to me the number of people  
16 that don't know it is illegal.

17 COMMISSIONER WILHELM: Well, sure, because it is so  
18 common. I agree with that. And I think that there is some  
19 distinctions to be made. I don't think anybody would reasonably  
20 argue that there is anything terribly wrong with people who place  
21 a bet between friends on the golf course, at least I don't think  
22 too many people would argue that there is anything wrong with  
23 that.

24 On the other hand there appears to be a considerable  
25 amount of evidence that organized crime is very much involved in  
26 illegal sports gambling. And I think this really is emblematic  
27 of a very difficult issue for the Commission, which is for good  
28 and sufficient reason we think that certain kinds of gambling  
29 ought not to be allowed, and we think that the kinds of gambling  
30 that ought to be allowed not be limited.

1           So I agree with Richard's statement a while ago, we all  
2 agree on those propositions. But if sports wagering is any  
3 example, the reality is that we are not going to prevent  
4 gambling, and we are not even going to limit it.

5           The reality is that the American people, apparently,  
6 love to gamble not only on sports, but certainly among other  
7 things on sports. So what do we do as a Commission, using sports  
8 wagering as an example?

9           Do we say, it ought to all be illegal, as Jim just  
10 recommended. Well, fine, but that apparently will have no  
11 discernible impact on the activity, and on its widespread nature,  
12 nor on its negative effects.

13           So therefore we say it ought to be totally unlimited?  
14 I don't think so, I don't think anybody would make that argument.  
15 So this is a very tough issue to me, and I think it is emblematic  
16 of that fundamental issue that runs through every single issue we  
17 have before us.

18           People want to do it, people are going to do it, they  
19 are doing it, they have always done it, and they are going to  
20 continue to do it. What does that say about the efficacy of  
21 various kinds of regulations?

22           I go back to the point Richard made a year or more ago,  
23 and that is I think that to the extent we can be useful, it is  
24 probably with the provision of information about the effects,  
25 rather than on attempting to draw boxes where the American people  
26 are not going to be constrained by the boxes that we try to draw.

27           COMMISSIONER BIBLE: Well, I agree, to some extent, I  
28 liken this to the lottery. Our lottery discussion was not having  
29 a discussion about the lotteries suppressing the numbers. That  
30 was one of the arguments made in terms of the legalization of

1 lotteries, is that it throws the number games off the streets.  
2 And we had testimony to that, the evidence would indicate that  
3 that has been the case.

4 And I think that sports wagering you could make a  
5 policy argument that that particular activity, because it is so  
6 widely accepted by the American people, should be legalized and  
7 regulated.

8 COMMISSIONER DOBSON: That is a libertarian argument,  
9 obviously, since the drugs for example, there are people that  
10 want them, so we just don't regulate it, don't make it illegal.

11 COMMISSIONER WILHELM: Well, I wasn't trying to make  
12 that particular argument, Jim. I was just trying to point out  
13 that here we have a laboratory example of an activity that has,  
14 but for two states and one of them only in a minor way, is  
15 illegal in this country, and it is also everywhere.

16 So, frankly, I don't think it makes a dime's worth of  
17 difference whether this Commission says it ought to be legal or  
18 illegal. The fact is that it is mostly illegal, and everybody is  
19 doing it.

20 And I don't know what that says about the  
21 recommendations that we ought to make. But to me it certainly  
22 suggests that the American people are going to do this, and that  
23 it may not make a whole lot of difference whether we say it ought  
24 to be legal, illegal, or constrained, even though I agree, and I  
25 don't think anybody would argue for unlimited gambling.

26 All I'm saying is that I think this is a very tough  
27 question. It is like your recommendation, Jim, about having  
28 fewer lottery outlets in minority communities and poor  
29 communities. I'm sort of -- I have a knee-jerk reaction in  
30 support of that, for the reasons that you have outlined.

1           On the other hand what if the result is simply that  
2 illegal numbers makes a comeback? I don't know.

3           COMMISSIONER LEONE: Could I make a comment about this?

4           CHAIR JAMES: Sure.

5           COMMISSIONER LEONE: Because I think you are right that  
6 this is the kind of issue that applies to a great deal of what we  
7 are going to do, and what we are going to say, and not say.

8           So maybe this is an appropriate time to make a general  
9 statement about how I think, at least one Commissioner thinks we  
10 ought to resolve that question.

11           I give away nothing to others in the hope of being  
12 relevant, and not having the report tossed away as being utopian,  
13 or unrealistic, or politically naive.

14           On the other hand there are a whole set of questions  
15 about these kinds of activities and behaviors that can have both  
16 positive and negative consequences that can lead you in one of  
17 several directions, including the extreme view about legalize  
18 things that people want, that we actually do much harm by making  
19 it illegal.

20           But I don't think so, and I don't think that that is  
21 true in an area like gambling. I think there is more gambling  
22 now than there was when it was illegal across the country, that  
23 is more people.

24           Obviously some of it is positive as well as negative.  
25 I also think that the fact that the tide is running a particular  
26 way, or that people insist on behaving a certain way doesn't  
27 excuse us from our responsibility to say what we think is right.

28           And in this case, at least, I don't think it is right  
29 for us to encourage gambling, i.e., making it legal in more  
30 places, making it legal on more games, making it legal in sports.

1           Obviously there is sports betting right now, and it is  
2 illegal. That just means, to me, that we ought to try harder to  
3 explain to people what some of the downside are of gambling, and  
4 particularly how destructive it can be in the area of sports.

5           A lot of people who gamble on the games I think really  
6 like sports, and they would be crushed and disappointed if the  
7 games came to be increasingly fixed because of the money  
8 involved.

9           And I certainly would not want them to be fixed as we  
10 let gambling become more legal, and we have to get more and more  
11 intrusively involved in the games.

12           Imagine that a regulatory regime in sports that was  
13 similar to Nevada's regime to keep the casinos clean, where you  
14 have a regime to keep the horseracing clean. The universities  
15 would go crazy, the students would be living a totally different  
16 kind of existence if they wanted to play sports.

17           The public would maybe then be able to gamble knowing  
18 the games were fair, but we would have totally transformed the  
19 sports, and I think we should bring that message.

20           I don't kid myself about the fact that suddenly there  
21 is going to be a change in public policy because of this, but I  
22 think these are hard questions, but I think what makes our  
23 obligation even stronger, nobody elected us, and as far as I know  
24 none of us are going out tomorrow to try and stand for office, or  
25 take a poll, so we ought to say what we think.

26           And I think in this case, even though people gamble a  
27 lot, and people who gamble a lot, we are not tough enough about  
28 it. I read in the paper about how CBS still has a link to a  
29 gambling site and that is hypocritical. I think that some of the

1 colleges are hypocritical, I think some of the conferences are  
2 hypocritical.

3 We take a tougher line on, I don't know, if anybody has  
4 ever been banned from a ball game because they weren't tough  
5 enough about the way they enforce the gambling code on their  
6 campus, maybe they should be, maybe that would get people's  
7 attention.

8 But, again, I think it can be disheartening and  
9 discouraging to think that we may not affect anything in the real  
10 world, but it would be much more to say that we give up, and we  
11 don't think that we can affect behavior.

12 And I also think we can affect behavior over time. I  
13 think these things go in cycles, and I think sports gambling, I'm  
14 absolutely convinced that the restrictions we have are important,  
15 and if anything, should be made tougher. I also think that  
16 people will continue to gamble. But I think things would be  
17 worse in sports, which is something I love, if gambling on sports  
18 were legal in this country.

19 I think it would transform American sports, and not in  
20 a way I would find attractive.

21 COMMISSIONER WILHELM: I did not intend my remarks to  
22 suggest that I think we should just legalize all sports wagering,  
23 quite the contrary. Richard, I agree with every single word you  
24 said. Given all of that, what would you recommend with respect  
25 to sports wagering for this Commission's report?

26 COMMISSIONER LEONE: Well, I think that we should have  
27 -- I don't think that the networks and the conferences, I do  
28 think actually the NBA and the NFL, and some of the professional  
29 people are more serious about this than the college people, they  
30 have a lot of stake, and they have worked pretty hard on it, and

1 they lobbied pretty effectively about it, in Washington and  
2 elsewhere.

3 I was very troubled by the testimony as Jim was. I  
4 don't think an NFL official would have come here and said it is  
5 helpful to us that they have gambling in Nevada, because we can  
6 watch the ebb and flow of the odds.

7 COMMISSIONER BIBLE: I don't know what they said, I  
8 believe they aren't hurt by it. I'm sure they don't mind selling  
9 their signal to Las Vegas casinos.

10 COMMISSIONER LEONE: Anyway, I think we should call  
11 those things to the public's attention, and call on the  
12 institutions that have some clout in the area of sports, be  
13 tougher. We have a federal law, we are talking in the context  
14 where there already is a law in the books that makes it illegal.  
15 We are talking about law enforcement.

16 COMMISSIONER DOBSON: May I address a question to Bill  
17 and John?

18 Based on your defense of sports betting in those two  
19 states, Nevada and Oregon, why does that argument not apply to  
20 the other 48, and why would you not, or would you recommend  
21 elimination of those prohibitions in those other places?

22 COMMISSIONER BIBLE: Well, I wouldn't recommend the  
23 elimination of prohibition. It seems to me, first, it is a  
24 grandfathered activity. But I would tend to argue the issue  
25 somewhat differently. I think that sports wagering is probably  
26 the one area that should be legalized throughout the country and  
27 regulated.

28 COMMISSIONER DOBSON: Throughout the country?

29 COMMISSIONER BIBLE: Throughout the country, and  
30 regulated. That is my personal feeling.



1 COMMISSIONER DOBSON: My goodness. John?

2 COMMISSIONER WILHELM: I wasn't aware that sports  
3 betting in Nevada and Oregon, I thought I was just trying to  
4 focus on the dilemma, it is everywhere. So what is it, then,  
5 that we should recommend?

6 I tend to agree with Richard that it would make a lot  
7 of sense to talk about the negative aspects of this issue, but as  
8 far as I know, and correct me if I'm wrong, the negative aspects  
9 of this issue are not any different than the negative aspects of  
10 all kinds of gambling, except for the points Richard makes about  
11 the corrosive effects on sports.

12 And since I share --

13 CHAIR JAMES: And the integrity of the games.

14 COMMISSIONER LEONE: Of the young people who play the  
15 games.

16 COMMISSIONER WILHELM: -- his enthusiasm for sports,  
17 then I would agree. I see no useful purpose served, whatsoever,  
18 to try to respond more directly to what is behind your question,  
19 Jim, in urging that legal gambling be outlawed in Nevada and  
20 Oregon, because I don't think it will ever happen, for the same  
21 reason it was grandfathered in the first place, I don't see  
22 Congress revisiting that.

23 I see no useful purpose served by it. And, again, the  
24 point I was trying to make, and maybe I was not making it  
25 clearly, is this.

26 This issue, to me, poses the excruciatingly difficult  
27 dilemma of what do we recommend that has something to do with the  
28 real world. I recognize Richard's point that just because  
29 everybody does something doesn't mean we should just say it is  
30 fine, and I'm not saying that.

1 I'm just saying people all over America gamble on  
2 sports, so given that reality, what is it that we should  
3 recommend? I don't know the answer to that.

4 CHAIR JAMES: Don't you think this Commission could, if  
5 you look back at our discussion that we had at Virginia Beach, at  
6 a minimum say something about intercollegiate sports activities,  
7 and the problems inherent in sports wagering in that context?

8 COMMISSIONER WILHELM: Sure we could.

9 CHAIR JAMES: And just start there.

10 COMMISSIONER WILHELM: Sure we could but it is all, I  
11 mean, 99 percent of it is illegal, so we say that and so what?

12 CHAIR JAMES: But, you know, I hate to keep going back  
13 to this point, but do you realize that even after Virginia Beach,  
14 even after asking for clarification on just that point, on the  
15 illegality the answer that I got this morning is that it is sort  
16 of vague, and maybe it is, and maybe it isn't, and maybe two  
17 people could wager.

18 COMMISSIONER BIBLE: He seemed to be more certain that  
19 it is illegal, it is a federal crime for two individuals to make  
20 a wager.

21 DR. SHOSKY: And the cite is in the chapter. I mean,  
22 we have gone over this again and again with people. But because  
23 of the confusion we are still going to keep looking into it. But  
24 there is lots of research for it.

25 CHAIR JAMES: I think the law is pretty  
26 straightforward, but I can tell you this, that if you ask any,  
27 the average person on the street whether or not it is illegal to  
28 have, to do sports wagering, they would probably say no, not at  
29 all, I don't think there is any --

1 COMMISSIONER WILHELM: And between friends it is social  
2 betting, it is never, ever enforced, anyway.

3 CHAIR JAMES: Well, but start at the baseline question,  
4 is it illegal? I would dare say that a majority of people don't  
5 know that it is.

6 COMMISSIONER WILHELM: That is probably true.

7 COMMISSIONER BIBLE: And I don't know, I guess you are  
8 going to have to provide the citation and the statute, I don't  
9 know.

10 DR. SHOSKY: If I could add something?

11 COMMISSIONER BIBLE: Between friends. Because  
12 typically states will have prohibitions against wagering activity  
13 if it is done for a profit, if there is a bid taken out of it,  
14 and they don't discuss aspects of wagering between individuals.

15 COMMISSIONER MOORE: Couldn't this Commission say  
16 something along the lines, I'm sort of surprised to hear my  
17 friend Bill say that he thinks it ought to be legalized in every  
18 state.

19 COMMISSIONER BIBLE: The states should be given the  
20 option if they elect to do it.

21 COMMISSIONER MOORE: But couldn't this Commission come  
22 out with some recommendations for the colleges and the high  
23 schools to bring this about somehow in their curriculum? I know  
24 you can add everything to a curriculum, and we can hire more  
25 teachers, and do a poorer job.

26 But I believe that this does need to be brought forth,  
27 and the people educated. I don't believe that you have to be  
28 able to bet into everything that you do to have a good time.

29 You know, I like a drink from time to time, but I don't  
30 have to have a drink to have a good time, all the time. So I

1 believe that we need to -- this Commission does need to come out  
2 and say something about sports betting, specially amongst high  
3 school and college students.

4 And then we ought to go ahead and say something about  
5 office betting, all these pools and all. I think if the people  
6 would just be -- it would be profitable to say that they are  
7 illegal. The reason they spread is that no one enforces it.

8 No law enforcement officer is going to come out to an  
9 office and arrest his friends for entering in a pool. But I  
10 believe if we would educate them along those lines, I believe  
11 that we might could slow this down a little bit.

12 COMMISSIONER BIBLE: I think if your Commission report  
13 comes out that you want greater enforcement and stricter  
14 prohibitions against sports wagering, which is an American  
15 past-time, I think you have a non-starter in the whole document.

16 COMMISSIONER LEONE: I'm talking about education more  
17 than -- John is right in the larger sense, because this does go  
18 to the whole character of what the report is about.

19 Clearly the overall -- one of the overall impressions  
20 created by the report is that there is a lot more gambling in the  
21 United States than there used to be. It has grown dramatically  
22 since the last report, and it is continuing with no particular  
23 end in site, for a whole variety of reasons.

24 And we are going to say a variety of things in a  
25 variety of different contexts, and some people will say different  
26 things stronger than others, but clearly we are going to say, one  
27 of the consequences that we found with gambling is that it  
28 creates serious problems for a bunch of people. Again, arguing  
29 about how big the bunch is.

1           But then we are going to say something about how there  
2 ought to be more activity designed to help those people,  
3 intercept them, redirect them, whatever the package is that we  
4 are going to talk about.

5           And we are clearly going to talk about more education,  
6 the dangers of gambling, and the consequences of it, and more  
7 information about how gambling works, and what the odds -- what  
8 really happens if you win a lottery, how many people win the  
9 lottery, the money, what happens to -- we were even talking about  
10 more information on some commercial gambling, toward the Indian  
11 gambling.

12           And I suppose we are going to part company over how,  
13 what restrictions there ought to be, or impediments to growth, or  
14 how bad the consequences are. And in that context I don't see  
15 sports betting as being different in substance from a lot of  
16 other things we are talking about.

17           So there is a difference in substance, we are talking  
18 about an activity largely carried out by young men and women,  
19 even in the professional ranks, but certainly in college. Young  
20 men and women with the ability to affect the outcome of the game,  
21 and the outcome of the bet.

22           We want to subject them to the same kind of scrutiny  
23 and controls that we do to somebody who is a dealer in Las Vegas,  
24 or somebody else, or a jockey, or somebody else who can affect  
25 the outcome. They already, incidentally, have to sign things,  
26 and they get programs, some things in common, some schools do  
27 more.

28           We will transform the nature of the athletic experience  
29 for those people, and I think we will have to do those things if  
30 we go further in the direction of legalizing. And, therefore, I

1 think we can say that in this area we have, some of us, maybe the  
2 majority, don't see any case for easing restrictions, even though  
3 the general public is ignoring them.

4           And the fall back argument to that has to be made that  
5 in this particular case we are talking about a population that  
6 can affect the outcome of the game, and putting an additional  
7 level of pressure on them. They are already on pressure, there  
8 are already all kinds of scandals in colleges.

9           And if you make it legal, in my judgement, you open the  
10 door to a very different experience, and I wouldn't be surprised  
11 to see lie detector tests down the road, routinely, a variety of  
12 other things, to try to protect the integrity of these games, and  
13 then it is no longer a game.

14           COMMISSIONER BIBLE: I think they are already subjected  
15 to those pressures because wagering on sports activities is a  
16 national pastime, and 95 percent of it is done illegally, at this  
17 point.

18           COMMISSIONER DOBSON: Along the same line, Richard, I  
19 was having some of the same thoughts that you just expressed.  
20 And let me put it in terms of a personal belief, or expectation  
21 that I can't document, obviously.

22           That we have already made it clear, or the data have  
23 shown us that gambling is spreading, as you indicated, across the  
24 country. And that attitudes towards gambling are changing, and  
25 that young people are very much involved in that.

26           That puts amateur athletics at tremendous risks. It  
27 almost seems to me like an airline that isn't maintaining its  
28 planes. You don't know when, but there is going to be a crackup.

1           And I think we are going to see, in the next few years,  
2 even more painful scandals on the college scene, in amateur  
3 athletics, specially NCAA type athletics.

4           And that this Commission ought to issue a very severe  
5 warning about that. For my money, paraphrase that, from my  
6 perspective, I would venture that we ought to ban it in all 50  
7 states.

8           If the Commission won't do that then we should make the  
9 strongest possible stern warning about where this appears to be  
10 heading.

11           COMMISSIONER WILHELM: I agree with Jim's  
12 recommendation that we make this the strongest possible stern  
13 warning. But -- and I really do agree with it. I think I have  
14 said, in earlier meetings, I have been very troubled by this  
15 phenomenon amongst my own sons and their friends, when they were  
16 going through high school.

17           But having launched whatever sort of stern warnings we  
18 want to launch, I don't think we should kid ourselves. I think  
19 that it is what it is, and it doesn't seem to me to be going  
20 away.

21           And I think the question if it is legal in one state,  
22 so to speak, that there is legal sports betting in Nevada, and a  
23 little bit in Oregon, is neither here nor there.

24           COMMISSIONER BIBLE: It pales in comparison to the  
25 overall wager.

26           COMMISSIONER WILHELM: Yes, we have had testimony that  
27 there is 3 billion dollars worth of sports betting in Nevada, and  
28 500 billion dollars, or 488 or something, estimated nationally.  
29 And the fact is that the pressures come from very shady  
30 characters.

1           There has been ample testimony in some of these arrest  
2 cases of people being threatened with violence, and so on.

3           So I concur with both Richard's and Jim's suggestions  
4 with respect to warnings and information about the implications  
5 of all of this. But I also don't think we should just, you know,  
6 issue stern warnings and go on and feel like we did something.

7           I can't see any evidence that that is going to have any  
8 impact on anything.

9           CHAIR JAMES: Well, I just hate disagreeing with you  
10 John, but I do believe that providing information, and public  
11 information is always helpful. And I think for the way that this  
12 Commission to express a very deep, and very real concern, and a  
13 strong warning, may be helpful to the public discourse, so I  
14 don't discount that entirely.

15           I do think that there were some very helpful things  
16 that came out of our Virginia Beach meeting, particularly when we  
17 talked to the representative from the NCAA, and we looked at what  
18 was happening, and how this particularly relates to adolescents.

19           I think there are some very strong things we can say  
20 there. So, you know, I don't think that just because we  
21 recommend that it would be illegal in all states, that that has a  
22 snowball's chance of having an impact on anybody, because Jim I  
23 don't think that is going to happen.

24           We can say, and I will stand with you to say it, but I  
25 have no belief that --

26           COMMISSIONER DOBSON: We have agreed that we are going  
27 to make recommendations that aren't all going to be accepted  
28 here, it is still right.

29           CHAIR JAMES: Yes, that is my point. We should do the  
30 right thing, but by the same token, you know, I think we have the



1 opportunity to make some real changes, and do some real changes.  
2 I don't think they are going to change that, but we can recommend  
3 it.

4           Where do you come down on that? I'm just trying to get  
5 a sense of where the feel is on that. Sports wagering.

6           COMMISSIONER BIBLE: Well, I think you need to -- I  
7 think you also need to differentiate between various forms of  
8 sports wagering. I am not overly concerned about wagers between  
9 two individuals, or three individuals, over a golf game, or over  
10 the outcome of an athletic contest, or something like that.

11           I am concerned about activities where there is a profit  
12 to be made, or something where it takes on a business aspect, and  
13 99 percent of that activity is currently being conducted  
14 illegally.

15           CHAIR JAMES: Would you be willing to outlaw that?

16           COMMISSIONER BIBLE: It is already outlawed, and it is  
17 enforced. You have an article about the big race in Fairfax  
18 County on Friday.

19           CHAIR JAMES: I'm talking about the legal sports --

20           COMMISSIONER BIBLE: I would not try to outlaw wagering  
21 between individuals, between John and I, between Jim and I,  
22 between yourself and I, I just think that is totally  
23 unenforceable, between making individual decisions.

24           I think there is a problem where you have it being  
25 conducted as a business, you have an illegal activity, you have  
26 somebody operating it for a profit, you typically will have some  
27 connection with organized crime.

28           And it is a very, very difficult problem to enforce  
29 those kinds of activities.

1 COMMISSIONER MOORE: Well, isn't this really what we  
2 are talking about, they are betting through a bookie, right?  
3 Most of them?

4 COMMISSIONER BIBLE: Well, some are, some are not.

5 COMMISSIONER MOORE: Who are they betting through?

6 COMMISSIONER BIBLE: Some of them are betting,  
7 probably, up at the stands of the game, they are betting --

8 COMMISSIONER MOORE: Well, I agree with you there.

9 COMMISSIONER BIBLE: You aren't going to arrest those  
10 people, would you?

11 COMMISSIONER MOORE: No, I agree with you there, there  
12 is no way that you are going to stop that. But what I'm talking  
13 about, I thought we were talking about the amount of wagering  
14 that was going on with the young people, through the bookie,  
15 through the cards, whatever that they have.

16 You pick ten teams, you bet a dollar, and if you get  
17 them all you are going to get 200 back, things of that nature.

18 COMMISSIONER BIBLE: And I think the testimony before  
19 this Commission has been that that is a particularly pervasive  
20 form of sport wagering, where it is done for a profit, there is a  
21 suggestion of organized crime involvement. And a whole myriad of  
22 other problems.

23 CHAIR JAMES: What is the strongest statement you would  
24 make on that?

25 COMMISSIONER BIBLE: Well, I know that I'm not going to  
26 convince anybody that that activity should be legalized, or  
27 should be left to the states to legalize.

28 COMMISSIONER WILHELM: Not even me.

29 COMMISSIONER BIBLE: I'm surprised. But I think that  
30 is probably the one area where you can craft a better argument.

1 It is typically only enforced, the federal government will become  
2 involved by policy, used to become involved, if they detect an  
3 organized crime involvement.

4 The local police departments will typically become  
5 involved where there is a lot of money because of the forfeiture  
6 laws, this has become kind of a cottage industry to go enforce  
7 those laws, seize the money, and use it for budgetary purposes.  
8 Otherwise there is very little enforcement.

9 And I was kind of surprised when the detective from the  
10 New York police department, speaking for himself, and not as an  
11 official position of his department, indicated that gambling  
12 should be legalized, because it would make his job a lot easier.

13 Sports wagering is the one area, I mean, I feel as I  
14 indicated earlier, that it should be legalized in terms of  
15 suppressing illegal activity, and getting regulations over it.

16 COMMISSIONER MOORE: If everybody is gambling, and you  
17 make it legal, won't there be more gambling, because more people  
18 can gamble?

19 COMMISSIONER BIBLE: Say that again?

20 COMMISSIONER MOORE: What would be the benefit of  
21 legalizing it, if everybody is gambling anyway?

22 COMMISSIONER BIBLE: I think you suppress the illegal  
23 activity, the same as lotteries have taken numbers off the  
24 streets.

25 CHAIR JAMES: I guess I heard that argument one too  
26 many times at the drug policy office in terms of legalizing  
27 drugs, and getting rid of drug dealers, not very persuasive to  
28 me.

29 So if we have to summarize, where are we?

1 COMMISSIONER MOORE: I think this Commission has got to  
2 make a statement against sports wagering, whether we try to make  
3 it legal or not, I think that is just -- legal or illegal, I  
4 think that is a forum that we can leave alone, and discuss at  
5 some other time.

6 But I think that this Commission needs to make a  
7 statement that sports wagering is out of hand, and it will  
8 continue to grow, and make recommendations along the education  
9 line. Inform the people, inform the young people that are doing  
10 all of this, including myself, that they need to be careful of  
11 what they are doing, and what it can lead to.

12 Tell them the marijuana story, you know, if you use  
13 marijuana you have to use crack cocaine. Someone said that, I  
14 don't know whether that is true or not. So if you bet on this  
15 you will start betting bigger.

16 CHAIR JAMES: The gateway argument. John, out of all  
17 of what you have heard, have you been able to come up with any  
18 sort of consensus?

19 DR. SHOSKY: I have a few things.

20 CHAIR JAMES: This is your opportunity, if you disagree  
21 with the statement, this is your opportunity to say so.

22 DR. SHOSKY: Well, there does seem to be some consensus  
23 about the gateway argument, that sports wagering is popular among  
24 adolescents and functions as a gateway to wagering in other ways.

25 There was also the argument that sports wagering  
26 threatens the integrity of sports. Then there is --

27 COMMISSIONER DOBSON: Specially amateur sports.

28 DR. SHOSKY: Yes, thank you.

29 COMMISSIONER DOBSON: Because professionals have got  
30 their own motivation to keep it clean, cleaner.

1 DR. SHOSKY: Then there was much discussion about those  
2 two points, and then a new point was introduced that we need,  
3 that in the draft we need to make a better distinction between  
4 legal and illegal sports wagering.

5 There was the notation that we need to clean up page 4  
6 a little bit. Then there was some discussion about why  
7 prohibition doesn't work, and much discussion about the pros and  
8 cons of prohibition.

9 And then there were three points that were made. Here  
10 is the first; there is more gambling now than when it was  
11 illegal. The second is, we should try harder to explain the  
12 downside of sports wagering; and the third is that we should make  
13 the case to the effect on behavior.

14 COMMISSIONER WILHELM: Excuse me, point number 1 I  
15 don't believe --

16 COMMISSIONER LEONE: I think he means gambling in  
17 general, not sports gambling.

18 DR. SHOSKY: That's right.

19 COMMISSIONER LEONE: Sports gambling exists in a  
20 culture where there is more illegal gambling.

21 DR. SHOSKY: But there is just more gambling, right?  
22 I'm sorry, that was my fault.

23 Then the question was posed why not eliminate sports  
24 wagering all together, much discussion about that, arguments pro  
25 and con.

26 Then more arguments, number 1 --

27 CHAIR JAMES: But how are you going to capture that in  
28 words?

29 DR. SHOSKY: Well, I'm not sure. The question was  
30 introduced, and on the one hand, if you have legalization you can

1 have regulation, and on that same point, you are not going to  
2 roll back anything in Nevada, for instance.

3 On the other hand it is virtually illegal now, why not  
4 extend it to Nevada because in Nevada you can't wager on teams in  
5 Nevada, in the state, like the University of Nevada. So that as  
6 far as it goes, just the pros and the cons so far.

7 Then a new point, where we talk about the educational  
8 recommendations for colleges, that they should do something with  
9 their curriculum in order to be able to emphasize the downside of  
10 sports wagering, and to encourage people not to do this.

11 That we should say something about intercollegiate  
12 sports wagering in particular, but we should also not ignore  
13 office betting. We should, again, sports gambling creates  
14 problems, we have to have more activities to help people, more  
15 education, more information. Then back to the point of  
16 prohibition again, we don't see any case for restricting  
17 prohibition.

18 There is a population of people who are affected by the  
19 game, but at the same time people seem to find sports wagering  
20 popular.

21 Then a new argument, athletes are at a tremendous risk  
22 if things continue to go the way they are there is going to be  
23 some kind of "crackup", which I gather will be some apocalyptic  
24 effect.

25 COMMISSIONER DOBSON: Additional crackups. We have had  
26 scandals in the past.

27 DR. SHOSKY: Again the question is posed, should we ban  
28 it on all 50 states. That is the first part of the question  
29 which had no consensus. Then there was the second part of the  
30 question which did seem to have some consensus. If not, we need

1 to make the strongest possible stern warning about the dangers of  
2 sports wagering.

3 Several people agreed with that, talking about how to  
4 do that, public information. The point which has been made two  
5 or three times today, that we need to go back to the Virginia  
6 Beach discussion and scrutinize the testimony there very  
7 carefully.

8 There needs to be strong language about adolescents,  
9 again. We need to differentiate in sports wagering between two  
10 people who are just wagering among themselves, and people who set  
11 up businesses to do this.

12 There is a problem when it is a business. There is  
13 sometimes a link with organized crime, and that is it.

14 CHAIR JAMES: John?

15 COMMISSIONER WILHELM: Since I spent my entire life  
16 tilting at windmills, I don't mind tilting at this one too. As I  
17 said earlier in the hearings I'm personally very troubled by the  
18 extent of adolescent gambling, so I don't have any problem with  
19 stern warnings.

20 It seems to me that the most useful thing we could do,  
21 if any of this is useful at all, has to do with talking about the  
22 apparent extent an increase of adolescent gambling, although our  
23 data on that is lousy, and talking about the potential damaging  
24 effects of too much gambling.

25 I don't know of anything in our record with respect to  
26 sports gambling, or for that matter any kind of gambling that  
27 supports the gateway argument. I don't know that it is logical  
28 -- let me rephrase that.

29 I don't recall any evidence being presented to us that  
30 says that because a person does this kind of gambling, they are

1 going to do that kind. I agree with the proposition that because  
2 gambling is so much more available in this society than it was 25  
3 years ago, that more people gamble. I mean, that is  
4 incontrovertible.

5 So I don't have any problem with any of that, or with  
6 talking about the dangers to those people who can't gamble in a  
7 responsible way, or a moderate way.

8 But I don't know of anything in our record about the  
9 gateway argument. And unless I'm missing something, I don't  
10 think it makes sense to make an argument that we don't have any  
11 evidence for.

12 And by the gateway argument I mean the notion that  
13 somebody bets with their friend on a sports event and therefore,  
14 you know, they are going to do all the other kinds of gambling.  
15 Maybe that is true, but in terms of our record I don't recall  
16 that.

17 COMMISSIONER DOBSON: May I read to you?

18 COMMISSIONER WILHELM: Sure.

19 COMMISSIONER DOBSON: From John's report. The  
20 popularity of sports gambling among adolescents should be noted,  
21 as well as the fact that sports gambling often serves as a  
22 gateway into gambling for many youth.

23 NCAA president Cedrick Dempsey has stated, attributing  
24 the fact to Dr. Howard Shaffer of Harvard: "Studies show the  
25 more youth are introduced to gambling through sports betting --  
26 shows that more youth are introduced to gambling through sports  
27 betting, than through any other type of gambling activity." And  
28 it goes on with the documentation.

29 COMMISSIONER WILHELM: Thank you, I'll read that.

30 COMMISSIONER DOBSON: There are other references.



1           COMMISSIONER LEONE:     I think one way to sort of  
2 integrate this into the thrust of the report, try to keep this --  
3 not that it could be neutral, but at least in a way that may make  
4 some sense to the Commissioners, the reason we exist as a  
5 Commission is because some people were troubled by, and a larger  
6 number of people wonder about the effects of a vast increase in  
7 legalized gambling, that is our primary mission, to take a look  
8 at this increase in legalized gambling in the United States, and  
9 ask what to do about it, and what if anything should be done  
10 about it by the Congress, the states, etc.

11           In that context, obviously, sports betting is down the  
12 list, because it is not legalized, it is, and it may or may not  
13 be more pervasive now than it was, although my hunch would be it  
14 is even more pervasive, because gambling in general is more  
15 pervasive, but we don't have any net evidence on that. We are  
16 tracking this over 20 years to say that.

17           But what is relevant to say is the question that in the  
18 context of there being increasing amounts of legalized gambling,  
19 increasing of activities, gambling activities that are legal, the  
20 increasing locations, actually those points, therefore should  
21 this be legalized too, or make it somewhat more legalized?

22           The numbers games and the lotteries, the casinos and  
23 various forms around the country, we have done a variety of other  
24 things. I think that is a place where the Commission ought to  
25 take a strong position that no, absolutely not.

26           Some would argue we might try to roll it back where it  
27 does exist, even though we recognize that that would unrealistic,  
28 I think we can reduce the sum total of illegal gambling, and  
29 there are some negative consequences to the fact that it is  
30 illegal, for example, organized crime may, therefore, control it.

1 But we have a variety of reasons, including the one we  
2 talked about, the players, the adolescents, at least some of us  
3 do, for being against this spreading.

4 That line of reasoning in that point is relevant,  
5 within the mainstream of what our report is going to be about,  
6 over and over again, which is about what has happened, what does  
7 it mean, what are its consequences, what if anything can we do  
8 about it.

9 And I don't think we can go too much beyond that,  
10 because we don't have a lot of original research, or there hasn't  
11 been a primary focus, on paper, and it hasn't changed much from  
12 20 years ago. I mean, the legal landscape hasn't changed much,  
13 so the context is different.

14 And that way I think that maybe most of your comments,  
15 even if you are where Jim is, makes sense in terms of trying to  
16 figure a way through that -- through this issue that somehow  
17 relates it to the overall report.

18 I say that mostly as a reminder that the overall report  
19 is now what does it mean that we have more legalized, sanctioned,  
20 authorized gambling in the United States. And that is where our  
21 report should say.

22 And on this, I think this is a very limited chapter in  
23 that sense.

24 CHAIR JAMES: Any other comments, or --

25 COMMISSIONER LEONE: And we may just disagree, you  
26 know.

27 CHAIR JAMES: I would put this with the other two  
28 points earlier as ones that probably need a little more  
29 discussion and fleshing out in terms of where we want to go as a

1 Commission. Having said that, that brings us to the end of our  
2 agenda for today.

3 I would remind you that tomorrow morning we are going  
4 to get started at nine o'clock, in case somebody has a piece of  
5 paper that says otherwise, that we will convene at 9.

6 It is a grueling process, but you have all been  
7 extremely attentive as an audience, and extremely productive, I  
8 think, as a Commission. I know that Jim you have your points  
9 that you would like for the Commissioners review overnight, and  
10 we will start in the morning at 9 with a wrap up on our  
11 discussion on casinos.

12 I know, too, John that you have a letter that you want  
13 to circulate to the Commissioners so that we can read that  
14 overnight as well.

15 And with that, I will see you tomorrow morning at nine  
16 o'clock. Yes?

17 COMMISSIONER DOBSON: Let me just say that some of  
18 these, perhaps the majority, are in the form of a recommendation  
19 for the areas of questioning and interaction that will go into  
20 the report, and that I have a few copies for the audience.

21 Secondly, I thought I would just clarify the question  
22 that John asked with regard to the Alabama situation. I want to  
23 make sure that I gave the right information, and apparently I  
24 did, from what I was given.

25 The issue was video poker, it passed in the house last  
26 week by one vote. It passed out of the Senate committee 5 to 1,  
27 and will go to the Senate vote next Tuesday.