

1  
2 MS. BATES: Thank you very much. I'd like to thank  
3 the Commission for the opportunity to testify here today. I'll do  
4 my best to stick within the traffic regulations.

5 I'd like to touch briefly on the definition and  
6 then measurement of the deficit, because I do think this has some  
7 bearing on the debate about the causes of the deficit. And then  
8 turn at the end to look briefly at the causes.

9 In reference to the definition, I think my main  
10 point would be that in much of the popular debate surrounding the  
11 trade deficit, many people refer to the merchandise or goods trade  
12 deficit, but as the U.S. is a significant and persistent net  
13 exporter of services, looking at the merchandise trade deficit  
14 significantly overstates the deficit of the U.S. So, that would  
15 just be a point to be aware of when looking at this figure. I  
16 think there's often a problem with definition of the term.

17 Turning to the measurement, I would argue that one  
18 important but often overlooked cause of the U.S. trade deficit, or  
19 at least partial cause of the U.S. trade deficit, is indeed  
20 statistical error. Now, clearly mismeasurement of U.S. trade is  
21 only relevant for the deficit figure, if the error is significant,  
22 persistent, and biased in terms of exports and imports, thereby

1 having an impact on the deficit.

2           It seems that in practice, most of these criteria  
3 are met. According to a Census Bureau study, U.S. goods exports  
4 are persistently undercounted by three to ten percent. The same  
5 study noted that there was no evidence of significant errors in  
6 the import data, and it didn't look at services, so we're just  
7 looking at the goods side here.

8           Applying this approximation to the 1998 deficit on  
9 goods and services would reduce that deficit from \$164 billion to  
10 \$97 billion, or by about one-third. So, it's a significant  
11 understatement of exports.

12           The study goes on to look at the causes of this,  
13 and one of the primary causes is the fact that exporters are not  
14 required to report exports valued under \$2,500. Instead, the  
15 Census Bureau uses estimates for those based on historical data.  
16 Indeed, new data for exports under \$1,000 have not been collected  
17 for over a decade.

18           Now, given that there's been an increase in just-  
19 in-time inventory practices, increased flows of interfirm trade  
20 over the borders with Canada and Mexico, and increase in small  
21 business trade, these small value exports have increased quite  
22 significantly over time, and are therefore being underestimated in

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1 the current data.

2 I would argue that it's likely that mismeasurement  
3 is going to increase in future with new activities, such as E-  
4 Commerce.

5 So, the point I'd like to make here today is that a  
6 significant contribution to the debate surrounding the trade  
7 deficit could in fact be made by improving data collection and  
8 dissemination.

9 Turning now briefly to the causes of the U.S. trade  
10 deficit, I would agree with my colleague, who outlined I think  
11 quite clearly just now, that the fundamental factor underlying  
12 both the strong U.S. dollar and the U.S. trade deficit is the  
13 relative strength of the U.S. economy compared to those in the  
14 rest of the world.

15 That is clearly the strong domestic demand is for  
16 all products, including imports coming into the U.S., and,  
17 similarly, the strength of the U.S. economy as a place to invest.

18 This is encouraging inflows of capital,  
19 particularly portfolio investment and particularly from the UK,  
20 which is interesting from my point of view, being my home country.

21 This inflow of capital is fueling the stock market  
22 boom, which is increasing household net wealth in the U.S. and

1 encouraging even further imports. Obviously, the inflow is adding  
2 to the appreciation of the dollar, making imports cheaper.

3 So, I think the central point to realize here, as  
4 outlined earlier, is that as the Asian and, perhaps, more  
5 importantly, the European economies begin to recover and pull out  
6 of recession, it seems likely that this capital inflow will at  
7 least decline, if not, reverse. That will then have a  
8 depreciating effect on the dollar, thereby making exports cheaper  
9 and imports more expensive to the U.S. and reducing the trade  
10 deficit.

11 I think the issue that is on a lot of people's  
12 minds at the moment is how exactly this readjustment is going to  
13 occur, whether it will occur slowly over a period of months and  
14 years or whether there will be a more sudden reversal of the flows  
15 and more of a shock to the economy. And that's notoriously  
16 difficult to predict, and I don't really want to get into doing  
17 that.

18 So, just to conclude, I'd like to make three  
19 points. First of all, it's important to use an accurate measure  
20 of the trade deficit when talking about this, and I think that's  
21 part of the problem with this debate, a misunderstanding of the  
22 figures themselves.

1                   Secondly, that the current trade deficit is  
2 significantly overstated and that there are going to be important  
3 measurement problems in future. We need information age trade  
4 statistics, if we're going to have an informed debate about the  
5 economy that the U.S. is currently exhibiting.

6                   And, thirdly, that the main macroeconomic cause of  
7 the trade deficit is the relative strength of the U.S. economy.  
8 Ironically, as other economies around the world begin to recover,  
9 that could mean a readjustment for the U.S., too.

10                   Thank you.

11                   VICE CHAIRMAN PAPADIMITRIOU: Thank you very much.

12                   The next panelist is Mr. Daniel Griswold from the  
13 Cato Institute who is the Associate Director of the Institute's  
14 Center for Trade Policy.

15                   Mr. Griswold.