

## EMERGENCY PREPAREDNESS AND RESPONSE GRANTS TO ALABAMA, LOUISIANA, AND MISSISSIPPI, FY 2003-2004

Emergency management assistance administered by FEMA includes providing funds for the reconstruction of damaged public facilities, cash grants to victims of disasters, and access to temporary housing, among other types of aid. FEMA also provides disaster planning and preparedness aid to state and local governments, and coordinates federal emergency management activities.

Prior to September 11, 2001, the federal government's role in supporting emergency preparedness and management was limited primarily to providing resources before large-scale disasters like floods, hurricanes, and earthquakes, and response and recovery assistance after such disasters. In response to the events of September 11, 2001, however, the federal government has provided billions of dollars to state and local governments for planning, equipment, and training to enhance the capabilities of first responders to respond to terrorist attacks and to a lesser extent natural disasters. Indeed, legislation and presidential directives call for DHS to place special emphasis on preparedness for terrorism, and DHS has directed that the majority of first responder grant funding be used to enhance first responder capabilities to prevent, protect against, respond to, and recover from terrorist attacks. Nonetheless, many grants can have all-hazards applications. The following is a summary of all FEMA Hazard Mitigation, COPS, and ODP grants awarded in Alabama, Louisiana, and Mississippi in Fiscal Years 2003-2004.

### FEMA Hazard Mitigation Grant Programs

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FEMA administers three programs that provide funds for activities that reduce losses from future disasters or prevent the occurrence of catastrophes. These hazard mitigation programs include the Flood Mitigation Assistance (FMA) program, the Hazard Mitigation Grant Program (HMGP), and the Pre-Disaster Mitigation (PDM) program.<sup>1</sup> These programs enable grant recipients to undertake activities such as the elevation of structures in floodplains, relocation of structures from floodplains, construction of structural enhancements to facilities and buildings in earthquake prone areas (also known as retrofitting), and modifications to land use plans to ensure that future construction ameliorates, and does not exacerbate, hazardous conditions.

Alabama, Louisiana, and Mississippi received a total of \$67,313,169 through the three hazard mitigation programs in fiscal years 2003, 2004, and 2005. Following is a brief summary of the grants awarded in the three fiscal years:

- Alabama received a total of \$27,516,469 over the three year period through the three FEMA-administered hazard mitigation programs, Louisiana received \$31,221,099, and Mississippi \$8,575,601;
- FMA grants: the state of Louisiana received \$1,625,909, the state of Mississippi received \$3,207,573 (Alabama received no FMA grants);
- HMGP grants: the state of Alabama received a total of \$20,486,277, Louisiana received \$29,595,190, and the state of Mississippi received a total of \$5,368,030; and,
- PDM grants: the state of Alabama received a total of \$6,530,977 in FY2004 — no PDM funds were received by Alabama in FY2003 or FY2005, and no PDM awards were made to Mississippi or Louisiana during the three year period.

## FEMA Hazard Mitigation Awards in FY2003

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**Flood Mitigation Assistance Program.** A total of \$1,100,109 was awarded to Alabama and Louisiana in FY2003 under authority of the Flood Mitigation Assistance (FMA) program. Mississippi received no funds through this program in FY2003. Baldwin County, Alabama received \$143,770 under the FMA program and spent the funds on private structure elevation. No other county in Alabama received FMA funding. Louisiana received a total of \$956,339 under the FMA program and all grant recipients, including Jackson, Terrebonne, and East Baton Rouge parishes, used the funding for private structure elevation.

**Hazard Mitigation Grant Program.** A total of \$20,870,041 was awarded in FY2003 to two of the states under authority of Section 404 of the Stafford Act. No HMGP awards were provided in the state of Mississippi in FY2003. Alabama received \$338,524 and Louisiana received \$20,531,517. Of this amount, \$13,565,975 was awarded to Terrebonne parish for elevation of private structures.

**Pre-Disaster Mitigation Program.** No PDM awards were made to Alabama, Louisiana, or Mississippi in FY2003.

## FEMA Hazard Mitigation Awards in FY2004

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**Flood Mitigation Assistance Program.** A total of \$646,947 was awarded to the three states in FY2004 under authority of the Flood Mitigation Assistance (FMA) program. Alabama received \$282,136, Louisiana \$76,500, and Mississippi \$288,311. Again, the majority of the funding went to private structure elevation or private property acquisition.

**Hazard Mitigation Grant Program.** A total of \$10,485,309 was awarded in FY2004 to the three states under authority of Section 404 of the Stafford Act. Alabama received \$4,538,660 and mostly put it towards elevation of private structures or acquisition of private or public real property. Louisiana was awarded \$5,921,463. Most notably, \$1,810,500 was awarded statewide for the development of local multi-hazard plans. Assumption parish used its \$15,000 to purchase generators. Louisiana State University used its \$94,685 for public awareness and education. And Jefferson Parish put its \$634,938 award towards elevation of private structures.

**Pre-Disaster Mitigation Program.** Only one state, Alabama, received FMA funding in only one of the three years, FY2004. Most of the funds received by the state (83% of the \$6,530,977) were awarded to the City of Birmingham for the acquisition of property in riverine flood plains.

## FEMA Hazard Mitigation Awards in FY2005

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**Flood Mitigation Assistance Program.** A total of \$4,685,750 was awarded in the three states in FY2005 under authority of the FMA program. Alabama received a total of \$73,309. Louisiana received nearly \$600,000, \$400,000 of which went to the Louisiana Office of Homeland Security and Emergency Preparedness for salaries and expenses. And Mississippi's nearly 3,000,000 awarded funded private property acquisitions in the cities of Florence, Gulfport, Long Beach, Grenada, and Pearl River County.

**Hazard Mitigation Grant Program.** A total of \$10,485,309 was awarded to the three states in FY2005 through the HMGP. Alabama received \$15,609,093. The funding went to generators, warning systems, and acquisition of private or public real property and structures. Louisiana was awarded \$3,142,210, which was used for public awareness and

education in Terrebonne and Assumption parishes and elevation of private structures in Ouachita and Livingston parishes. And Mississippi was awarded \$5,342,844, which it dispersed among several cities and counties, including Vicksburg, Lauderdale, Brandon, and Jackson. The funds were spent primarily on acquisition of private and public real property.

**Pre-Disaster Mitigation Program.** No PDM awards were made to Alabama, Louisiana, or Mississippi in FY2005.

## Community Oriented Policing Services (COPS) Office

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The COPS Office was created by Title I of the Violent Crime Control and Law Enforcement Act of 1994 (P.L. 103-322). The mission of the COPS Office is to advance community policing in all jurisdictions across the United States. The COPS Office awards grants to state, local and tribal law enforcement agencies throughout the United States so they can hire and train law enforcement officers to participate in community policing, purchase and deploy new crime-fighting technologies, and develop and test new and innovative policing strategies.<sup>2</sup> The COPS Office has awarded more than \$11.4 billion to over 13,000 law enforcement agencies across the United States since it started awarding grants in 1994.<sup>3</sup> As of the end of FY2004, the COPS Office has funded more than 118,000 community policing officers throughout the U.S.<sup>4</sup>

### COPS Grant Programs

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Below is a brief summary of the COPS grant programs under which funding was awarded to local law enforcement agencies in Alabama, Louisiana, and Mississippi. In summary:

- Alabama received \$24,770,274 from FY2003 to FY2005 under the COPS Interoperability Communications, Law Enforcement Technology, Universal Hiring Program (UHP), COPS in Schools (CIS), and Homeland Security Overtime (HSOP) grant programs;
- Louisiana received \$23,495,114 from FY2003 to FY2005 under the COPS Interoperability Communications, Law Enforcement Technology, UHP, CIS, Regional Community Policing Institute (RCPI) and Homeland Security Overtime (HSOP) grant programs; and
- Mississippi received \$7,003,688 from FY2003 to FY2005 under the COPS Law Enforcement Technology, UHP, CIS, and HSOP grant programs.

**COPS Interoperable Communications Grant Program.** The Interoperable Communications Grant Program provides funding to local communities to help them develop effective interoperable communications systems for public safety and emergency service providers. The grant program funds projects that explore the use of equipment and technology to increase interoperability and data sharing among law enforcement, fire departments, and emergency medical services. Some examples of projects that have been funded include:

- Interoperability communications equipment for multidisciplinary and multijurisdictional public safety communications projects;
- Deployment of portable gateway networks;
- Technology to upgrade or enhance the ability of law enforcement to improve the timeliness, effectiveness and accuracy of criminal justice information exchanges; and
- Other technology that can be demonstrated to significantly increase interoperability within the public safety community.<sup>5</sup>

**COPS Law Enforcement Technology Grant Program.** The COPS Law Enforcement Technology Program provides funding for the development of automated systems that help state, local, and tribal law enforcement agencies prevent, respond to, and investigate crime. The funding can be used by law enforcement agencies to purchase technology that advances crime analysis, intelligence gathering, and crime prevention in their communities.<sup>6</sup> The technology grants allow law enforcement agencies to purchase technology that does not fall under the Interoperable Communications Grant Program.<sup>7</sup>

**COPS Universal Hiring Program (UHP).** UHP provides funding to state, local, and tribal governments for the salaries and benefits of newly hired officers who engage in community policing. Law enforcement agencies can use UHP funding to hire new law enforcement officers to work in community policing or to redeploy a comparable number of veteran officers into community policing. UHP funding can also be used to help law enforcement agencies partner with local communities to develop innovative ways to deal with long-standing problems. UHP was created in 1995 when COPS merged their Funding Accelerated for Smaller Towns (FAST) and Accelerated Hiring, Education and Deployment (AHEAD) Programs.<sup>8</sup> Funds awarded under this program are used to pay 75 percent of a newly hired, entry-level officer's salary and benefits up to \$75,000 per officer over the course of the three-year grant period. The agency is expected to pay the other 25 percent of the officer's salary and benefits, unless they are able to obtain a waiver because of extreme fiscal hardship.

**COPS in Schools (CIS).** The CIS grant program provides funding to local law enforcement agencies so they can hire new or additional school resource officers to engage in community policing activities in and around primary and secondary schools.<sup>9</sup> The CIS grant program provides an incentive for the local law enforcement agency to collaborate and develop partnerships with the school to use community policing efforts to combat school violence. Jurisdictions that apply for funding must show they have primary law enforcement authority over the schools identified in their application and do not have the ability to implement the program without federal assistance. Funds awarded under this program are used to pay the salary and benefits of a School Resource Officer up to \$125,000 per officer over the course of the three-year grant period. Any costs over the \$125,000 per officer are expected to be covered by the local jurisdiction.

**Homeland Security Overtime Program (HSOP).** HSOP provides funding to cover the overtime pay for officers engaging in homeland security and community policing activities.<sup>10</sup> The funds are meant to supplement the local law enforcement agency's current overtime budget. HSOP funds can be used to pay for officer overtime during homeland security training sessions or other law enforcement activities designed to prevent acts of terrorism or other drug-related violent crime. HSOP funds can be used to support overtime efforts for non-supervisory, sworn personnel. Funds cannot be used for civilian or community service officers. HSOP grantees are expected to contribute 25 percent in matching funds.

**Regional Community Policing Institutes (RCPI).** RCPI funds are used to establish Regional Community Policing Institutes. RCPIs are training centers funded by COPS that teach a range of courses from homeland security and domestic preparedness to police integrity. RCPIs also provide technical assistance for local law enforcement agencies.<sup>11</sup> There is a network of RCPIs across the United States that provide training to local law enforcement agents.<sup>12</sup> The Gulf Coast RCPI provides training and technical assistance in all aspects of community policing to local law enforcement in Louisiana, Alabama and Mississippi.

## COPS Funding Awarded to Jurisdictions in Alabama

**Fiscal Year 2003.** In FY2003, jurisdictions in the state of Alabama received a total of \$9,567,867 from the COPS Office. COPS funding awarded to jurisdictions in Alabama in FY2003 was done under three different grant programs, as shown in **Table 1**. A total of eight Law Enforcement Technology grants were awarded in Alabama, for a total of \$1,855,820 in funding. A total of nine UHP grants were awarded in Alabama, for a total of \$7,638,363 in funding. Only one HSOP grant was awarded in Alabama in the amount of \$73,684.

**Table 1: COPS Grants Awarded to Jurisdictions in Alabama in FY2003**

<b>Agency</b>	<b>Grant Program</b>	<b>Funding</b>
Alabama Dept. Of Public Safety	Law Enforcement Technology	\$174,000.00
Choctaw County Emergency Management Agency	Law Enforcement Technology	\$198,700.00
City of Harselle	Law Enforcement Technology	\$69,545.00
Huntsville Police Dept.	Law Enforcement Technology	\$347,725.00
Jefferson County Sheriff's Dept.	Law Enforcement Technology	\$469,750.00
Limestone County Board	Law Enforcement Technology	\$49,675.00
Town of Rogersville	Law Enforcement Technology	\$49,675.00
University of Alabama-Huntsville	Law Enforcement Technology	\$496,750.00
Alabama Dept. Of Public Safety	UHP	\$5,625,000.00
City of Troy	UHP	\$70,021.00
Town of Coosada	UHP	\$73,981.00
Jefferson County Sheriff's Dept.	UHP	\$750,000.00
Lake View Police Dept.	UHP	\$152,052.00
Madison Police Dept.	UHP	\$450,000.00
Marengo County Sheriff's Dept.	UHP	\$297,288.00
City of Troy	UHP	\$70,021.00
Tuscaloosa County Sheriff's Dept.	UHP	\$150,000.00
Mobile County Board of Commissioners	Homeland Security Overtime	\$73,684.00
	<b>Total Awarded</b>	<b>\$9,567,867.00</b>

Jurisdictions in Alabama received approximately 7.7 percent of the total amount of UHP funding awarded to all jurisdictions in the United States by the COPS Office in FY2003. However, jurisdictions in Alabama received slightly less than one percent of the total amount of Law Enforcement Technology funding awarded by the COPS Office for the fiscal year. Likewise, only 0.1 percent of the total amount of HSOP funding awarded in FY2003 by the COPS office went to Alabama.

**Fiscal Year 2004.** In FY2004, jurisdictions in Alabama received a total of \$8,695,875 from the COPS Office. COPS funding awarded to jurisdictions in Alabama was done under four different grant programs, as shown in **Table 2**. Nine Law Enforcement Technology grants were awarded to jurisdictions in Alabama, for a total of \$1,810,745 in funding. Three UHP grants were awarded in Alabama, for a total of \$571,169 in funding. Four CIS grants were awarded in Alabama, for a total of \$688,961 in funding. Only one Interoperable Communications Technology grant was awarded in FY2004 to Alabama, in the amount of \$5.625 million.

**Table 2: COPS Grants Awarded to Jurisdictions in Alabama in FY2004**

<b>Agency</b>	<b>Grant Program</b>	<b>Funding</b>
St. Clair County Sheriff's Dept.	Law Enforcement Technology	\$98,948.00
Jefferson County Sheriff's Dept.	Law Enforcement Technology	\$98,948.00
Hanceville Police Dept.	Law Enforcement Technology	\$19,790.00
Arab Police Dept.	Law Enforcement Technology	\$14,842.00
Town of Douglas	Law Enforcement Technology	\$9,895.00
Blount County Sheriff's Dept.	Law Enforcement Technology	\$34,632.00
Lexington Police Dept.	Law Enforcement Technology	\$49,474.00
Jefferson County Medical Examiner	Law Enforcement Technology	\$494,739.00
Board of Trustees of the University of Alabama	Law Enforcement Technology	\$989,477.00
City of Helena	UHP	\$375,000.00
City of Midland	UHP	\$121,169.00
Daphne Police Dept.	UHP	\$75,000.00
Randolph County Sheriff's Dept.	COPS in Schools	\$91,809.00
Scottsboro Police Dept.	COPS in Schools	\$81,978.00
Wilcox County Sheriff's Dept.	COPS in Schools	\$196,898.00
Marshall County Sheriff's Dept.	COPS in Schools	\$318,276.00
Birmingham Police Dept.	Interoperable Communications Tech.	\$5,625,000.00
	<b>Total Awarded</b>	<b>\$8,695,875.00</b>

In FY2004, jurisdictions in Alabama received one percent of the total UHP funding awarded to jurisdictions nationwide by the COPS Office. Less than two percent of the total funding under the Law Enforcement Technology program and the CIS program went to jurisdictions in Alabama in FY2004. However, 6.8 percent of the total amount of funding awarded under the Interoperable Communications Technology program for FY2004 went to one jurisdiction in Alabama.

**Fiscal Year 2005.** In FY2005, a total of \$6,506,532 in COPS funding was awarded to jurisdictions in the state of Alabama. Funding awarded to jurisdictions in Alabama were made under three different COPS grant programs, as shown in **Table 3**. Thirteen grants, for a total of \$2,821,800 in funding, were awarded to jurisdictions in Alabama under the Law Enforcement Technology Program. One CIS grant was awarded in Alabama in the amount of \$684,732. As in previous years, only one Interoperable Communications Technology grant was awarded in Alabama in the amount of \$3,000,000.

**Table 3: COPS Grants Awarded to Jurisdictions in Alabama in FY2005**

<b>Agency</b>	<b>Grant Program</b>	<b>Funding</b>
Board of Trustees of the University of Alabama	Law Enforcement Technology	\$147,996.00
Guin Police Dept.	Law Enforcement Technology	\$39,466.00
Southside Police Dept.	Law Enforcement Technology	\$19,733.00
Boaz Police Dept.	Law Enforcement Technology	\$19,733.00
Morgan County Sheriff's Dept.	Law Enforcement Technology	\$78,931.00
Shelby County Sheriff's Dept.	Law Enforcement Technology	\$246,661.00
Mobile Police Dept.	Law Enforcement Technology	\$246,661.00
Huntsville Police Dept.	Law Enforcement Technology	\$295,993.00
Huntsville Police Dept.	Law Enforcement Technology	\$493,322.00
Madison County Sheriff's Dept.	Law Enforcement Technology	\$493,322.00
Morgan County Sheriff's Dept.	Law Enforcement Technology	\$98,664.00
Jefferson County Criminal Courts	Law Enforcement Technology	\$394,657.00
Tuscaloosa County Sheriff's Dept.	Law Enforcement Technology	\$246,661.00
City of Tuscaloosa	COPS in Schools	\$684,732.00
Mobile Police Dept.	Interoperable Communications Tech.	\$3,000,000.00
	<b>Total Awarded</b>	\$6,506,532.00

Three percent of the Law Enforcement Technology grant funds awarded nationwide by the COPS Office in FY2005 was awarded to jurisdictions in Alabama. Approximately 1.4 percent of all CIS funding awarded by the COPS Office for the fiscal year was awarded to a jurisdiction in Alabama. The Mobile Police Department received three percent of the Interoperable Communications Technology awarded by the COPS Office in FY2005.

## COPS Funding Awarded to Jurisdiction in Louisiana

**Fiscal Year 2003.** In FY2003, a total of \$10,699,027 in COPS funding was awarded to jurisdictions in Louisiana. Funding awarded by COPS during the fiscal year was done under five different grant programs, as shown in **Table 4**. COPS awarded a total of eight Law Enforcement Technology grants in Louisiana, for a total of \$2,493,685 in funding. COPS also awarded four UHP grants in Louisiana for a total of \$2,039,523 in funding. Three grants under the HSOP were awarded in Louisiana for a total funding amount of \$305,407. One grant was made to a jurisdiction in Louisiana under the Interoperable Communications Technology Program for \$5,510,412, and under the RCPI Program for \$350,000.

**Table 4: COPS Grants Awarded to Jurisdictions in Louisiana in FY2003**

<b>Agency</b>	<b>Grant Program</b>	<b>Funding</b>
Louisiana Commission on Law Enforcement and Admin.	Law Enforcement Technology	\$1,490,250.00
Slidell Police Dept.	Law Enforcement Technology	\$49,675.00
Vernon Parish Sheriff's Dept.	Law Enforcement Technology	\$59,610.00
New Orleans Metropolitan Crime Commission	Law Enforcement Technology	\$198,700.00
Jefferson Parish Sheriff's Dept.	Law Enforcement Technology	\$49,675.00
St. Tammany Parish Sheriff's Dept.	Law Enforcement Technology	\$99,350.00
Harahan Police Dept.	Law Enforcement Technology	\$49,675.00
Lafourche Parish Sheriff's Dept.	Law Enforcement Technology	\$496,750.00
Houma Police Dept.	UHP	\$412,160.00
Lake Charles Police Dept.	UHP	\$772,974.00
Port of New Orleans Harbor Police Dept.	UHP	\$212,351.00
Quachita Parish Sheriff's Dept.	UHP	\$642,038.00
Slidell Police Dept.	Homeland Security Overtime	\$48,833.00
Gretna Police Dept.	Homeland Security Overtime	\$49,229.00
Quachita Parish Sheriff's Dept.	Homeland Security Overtime	\$207,345.00
New Orleans Police Dept.	Interoperable Communications Tech.	\$5,510,412.00
Northwestern State University	RCPI	\$350,000.00
	<b>Total Awarded</b>	<b>\$10,699,027.00</b>

Jurisdictions in Louisiana received 1.3 percent of the total Law Enforcement Technology funding awarded by the COPS Office in FY2003. Also, jurisdictions in Louisiana received 2.1 percent of UHP funding awarded in the same fiscal year. Jurisdictions in Louisiana received less than one percent of HSOP funding awarded in FY2003. However, the New Orleans Police Department received 7.4 percent of the Interoperable Communications Technology funds awarded in FY2003. Northwestern State University received 1.7 percent of the RCPI funds awarded in FY2003 by the COPS Office.

**Fiscal Year 2004.** In FY2004, a total of \$5,306,337 in COPS funding was awarded to jurisdictions in Louisiana. Like FY2003, grants awarded in the state of Louisiana were made under four different grant programs, as shown in **Table 5**. COPS awarded a total of six Law Enforcement Technology grants in Louisiana for the fiscal year, for a total of \$1,335,795. COPS also awarded three grants under UHP in Louisiana for the fiscal year, for a total of \$869,707. One grant was awarded to a local agency under the CIS program, for \$101,394, and under the Interoperable Communication Technology Program, for \$2,998,901.

**Table 5: COPS Grants Awarded to Jurisdictions in Louisiana in FY2004**

<b>Agency</b>	<b>Grant Program</b>	<b>Funding</b>
Rapides Parish Sheriff's Dept.	Law Enforcement Technology	\$148,422.00
Lafayette Police Dept.	Law Enforcement Technology	\$49,474.00
Sunset Police Dept.	Law Enforcement Technology	\$19,790.00
Town of Grand Coteau	Law Enforcement Technology	\$29,684.00
City of Bastrop	Law Enforcement Technology	\$989,477.00
New Orleans Metropolitan Crime Commission	Law Enforcement Technology	\$98,948.00
Terrebonne Parish Sheriff's Dept.	UHP	\$360,686.00
Gretna Police Dept.	UHP	\$75,000.00
Bossier Parish Sheriff's Dept.	UHP	\$434,021.00
City of Westwego	COPS in Schools	\$101,934.00
City of Shreveport	Interoperable Communications Tech.	\$2,998,901.00
	<b>Total Awarded</b>	<b>\$5,306,337.00</b>

Jurisdictions in Louisiana received less than one percent of the total amount of Law Enforcement Technology and CIS funds awarded by the COPS Office in FY2004. Less than two percent of all UHP funding in FY2004 went to jurisdictions in Louisiana. The City of Shreveport received 3.6 percent of the Interoperable Communications Technology funding awarded in FY2004.

**Fiscal Year 2005.** In FY2005, jurisdictions in Louisiana received a total of \$7,453,750 in COPS funding. Like FY2003 and FY2004, awards made by the COPS Office to jurisdictions in Louisiana were done under three different programs, as shown in **Table 6**. Three awards were made under the Law Enforcement Technology grant program, for a total of \$686,657. Only one award was made under the Interoperable Communications Technology Program, in the amount of \$5,999,184. Two awards were made by the COPS Office under the RCPI program, for a total of \$767,909.

**Table 6: COPS Grants Awarded to Jurisdictions in Louisiana in FY2005**

<b>Agency</b>	<b>Grant Program</b>	<b>Funding</b>
New Orleans Metropolitan Crime Commission	Law Enforcement Technology	\$98,664.00
Bastrop Police Dept.	Law Enforcement Technology	\$246,661.00
Northwestern State University	Law Enforcement Technology	\$341,332.00
Baton Rouge Police Dept.	Interoperable Communications Tech.	\$5,999,184.00
Northwestern State University	RCPI	\$600,000.00
Northwestern State University	RCPI	\$167,909.00
	<b>Total Awarded</b>	<b>\$7,453,750.00</b>

Jurisdictions in Louisiana received 0.5 percent of the total amount of Law Enforcement Technology funding awarded by the COPS Office in FY2005. The Baton Rouge Police Department received six percent of the total amount of Interoperable Communications Technology funding awarded in FY2005. Also, Northwestern State University received five percent of RCPI funding awarded by the COPS Office for FY2005.

## COPS Funding Awarded to Jurisdictions in Mississippi

**Fiscal Year 2003.** In FY2003, a total of \$3,251,953 was awarded by the COPS Office in Mississippi. As shown in **Table 7**, funds awarded to jurisdictions in Mississippi by the COPS Office were done under four different programs. Five Law Enforcement Technology grants were awarded in Mississippi during FY2003, for a total of \$1,559,796. Seven UHP grants were awarded in Mississippi, for a total of \$1,325,545. Only one CIS grant, for \$94,513, was awarded in Mississippi in FY2003. Five HSOP grants were awarded in Mississippi for a total of \$272,099.

**Table 7: COPS Grants Awarded to Jurisdictions in Mississippi in FY2003**

<b>Agency</b>	<b>Grant Program</b>	<b>Funding</b>
Columbia Police Dept.	Law Enforcement Technology	\$248,375.00
Leake County Board of Supervisors	Law Enforcement Technology	\$94,383.00
Simpson County Sheriff's Dept.	Law Enforcement Technology	\$844,475.00
Warren County Sheriff's Dept.	Law Enforcement Technology	\$248,375.00
Wilkinson County Sheriff's Dept.	Law Enforcement Technology	\$124,188.00
Alcorn County Sheriff's Dept.	UHP	\$75,000.00
DeSoto County Sheriff's Dept.	UHP	\$299,067.00
City of Hattiesburg	UHP	\$349,946.00
Pearl River Community College	UHP	\$150,385.00
City of Sardis	UHP	\$217,951.00
University of Southern Mississippi	UHP	\$193,871.00
Vaiden Police Dept.	UHP	\$39,325.00
Okolona Police Dept.	COPS in Schools	\$94,513.00
Gulfport Police Dept.	Homeland Security Overtime	\$139,759.00
Jackson County Sheriff's Dept.	Homeland Security Overtime	\$68,948.00
City of Sardis	Homeland Security Overtime	\$20,803.00
City of Starkville	Homeland Security Overtime	\$22,896.00
Mississippi State University	Homeland Security Overtime	\$19,693.00
	<b>Total Awarded</b>	<b>\$3,251,953.00</b>

Less than one percent of the total amount of Law Enforcement Technology, CIS, and HSOP funds was awarded to jurisdictions in Mississippi in FY2003. Less than two percent of the UHP funds awarded by the COPS Office were awarded to jurisdictions in Mississippi.

**Fiscal Year 2004.** In FY2004, a total of \$2,271,770 was awarded to jurisdictions in Mississippi by the COPS Office. As shown in **Table 8**, grants awarded to jurisdictions in Mississippi in FY2004 were done under three different programs. Three Law Enforcement Technology grants were made in Mississippi in FY2004, for a total of \$444,557. Four UHP grants were awarded in Mississippi, for a total of \$912,130. Four CIS grants were also awarded in Mississippi in FY2004, for a total of \$915,083.

**Table 8: COPS Grants Awarded to Jurisdictions in Mississippi in FY 2004**

<b>Agency</b>	<b>Grant Program</b>	<b>Funding</b>
City of Jackson	Law Enforcement Technology	\$98,948.00
Jackson County Sheriff's Dept.	Law Enforcement Technology	\$98,948.00
Lee County Sheriff's Dept.	Law Enforcement Technology	\$246,661.00
Booneville Police Dept.	UHP	\$75,000.00
City of Mound Bayou	UHP	\$204,501.00
Pearl River County Sheriff's Dept.	UHP	\$412,500.00
City of D'Iberville	UHP	\$220,129.00
Alcorn County Sheriff's Dept.	COPS in Schools	\$103,192.00
Marion County Sheriff's Dept.	COPS in Schools	\$251,769.00
Ripley Police Dept.	COPS in Schools	\$195,082.00
Harrison County Sheriff's Dept.	COPS in Schools	\$365,040.00
	<b>Total Awarded</b>	<b>\$2,271,770.00</b>

Less than one percent of all of the FY2004 Law Enforcement Technology grant funding went to jurisdictions in Mississippi. Approximately 1.3 percent of UHP funding awarded by the COPS Office in FY2004 was awarded to jurisdictions in Mississippi. Less than two percent of all CIS funding for FY2004 went to jurisdictions in Mississippi.

**Fiscal Year 2005.** In FY2005, a total of \$1,479,965 was awarded to jurisdictions in Mississippi by the COPS Office. As shown in **Table 9**, only two awards were made in Mississippi in FY2005, both under the Law Enforcement Technology program.

**Table 9: COPS Grants Awarded to Jurisdiction in Mississippi in FY2005**

<b>Agency</b>	<b>Grant Program</b>	<b>Funding</b>
Yazoo City Police Dept.	Law Enforcement Technology	\$493,322.00
Southaven Police Dept.	Law Enforcement Technology	\$986,643.00
	<b>Total Awarded</b>	<b>\$1,479,965.00</b>

Approximately 1.1 percent of all Law Enforcement Technology funding went to the two jurisdictions in Mississippi that received funding in FY2005.

## Office for Domestic Preparedness (ODP)

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The Office for Domestic Preparedness (ODP) was transferred from the Department of Justice to the Department of Homeland Security (DHS) by Section 430, Title IV of the Homeland Security Act of 2002 (P.L. 107-296). ODP has primary responsibility for United States government terrorism preparedness.<sup>13</sup> ODP administers grants to state, local, and tribal first responder entities (such as law enforcement, emergency management, fire departments, and emergency medical services) that assist their preparedness activities. Since FY2003, ODP has awarded approximately \$480 million to Alabama, Louisiana, and Mississippi first responders.

Since September 11, 2001 funding appropriated by Congress for DHS programs to enhance first responders' capabilities has largely emphasized enhancing capabilities to respond to terrorist attacks. The Homeland Security Act of 2002 and Homeland Security Presidential Directive-8, however, direct DHS to take an all-hazards approach to national emergency preparedness with a special emphasis on terrorism.<sup>14</sup> As a result, DHS grant guidance for the State Homeland Security Grant and the Urban Area Security Initiative grant programs, the two largest sources of DHS grants funds available to state and local first responders, is designed to support an all-hazards approach to planning, equipment, and training to enhance the capabilities of first responders to respond to terrorist attacks and to a lesser extent natural disasters.

### ODP Grant Programs

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A brief summary of ODP grant programs under which funding was awarded to first responder entities in Alabama, Louisiana, and Mississippi follows:

- Alabama received \$216,130,186, from FY2003 to FY2005 under the ODP State Homeland Security Grant Program (SHSGP), the Critical Infrastructure Protection Program (CIP), the Citizen Corps Programs (CCP), the Law Enforcement Terrorism Prevention Program (LETPP), the Assistance to Firefighters Program (FIRE), and the Emergency Management Performance Grant Program (EMPG);
- Louisiana received \$140,038,519, from FY2003 to FY2005 under the ODP State Homeland Security Grant Program (SHSGP), the Critical Infrastructure Protection Program (CIP), the Citizen Corps Programs (CCP), the Law Enforcement Terrorism Prevention Program (LETPP), the Assistance to Firefighters Program (FIRE), and the Emergency Management Performance Grant Program (EMPG); and
- Mississippi received \$123,583,324, from FY2003 to FY2005 under the ODP State Homeland Security Grant Program (SHSGP), the Critical Infrastructure Protection Program (CIP), the Citizen Corps Programs (CCP), the Law Enforcement Terrorism Prevention Program (LETPP), the Assistance to Firefighters Program (FIRE), and the Emergency Management Performance Grant Program (EMPG).

**State Homeland Security Grant Program (SHSGP).** This assistance program provides financial assistance to states and U.S. insular areas to prepare for terrorist attacks involving weapons of mass destruction (WMD). The program authorizes purchase of specialized equipment to enhance state and local agencies' capability in preventing and responding to WMD incidents, and provides funds for protecting critical infrastructure of national importance. This program provides grant funds for designing, developing, conducting, and evaluating WMD exercises; developing and conducting WMD training programs; and updating and implementing each state's Homeland Security Strategy (SHSS).<sup>15</sup>

SHSGP funds may be used to plan for, design, develop, conduct, and evaluate exercises that train first responders, and to assess the readiness of state and local jurisdictions to prevent and respond to terrorist attacks. Exercises must be threat- and performance-based, in accordance with ODP Homeland Security Exercise and Evaluation Program (HSEEP) manuals. Exercises conducted with funds from this program must be managed and executed in accordance with HSEEP.<sup>16</sup>

Funds from this program may be used to enhance the capabilities of state and local first responders through the development of a state homeland security training program. Allowable training costs include establishment of WMD training capacities within existing training academies, universities, and junior colleges.<sup>17</sup>

States are the only authorized applicants, with the following state and local entities eligible to receive funding:

- Emergency management agencies or offices;
- Homeland security agencies or offices;
- Fire departments;
- Law enforcement agencies;
- Emergency medical services;
- Hazardous material-handling personnel;
- Public works agencies or offices;
- Public health agencies or offices;
- Governmental administrative agencies or offices; and
- Public safety communications agencies or offices.<sup>18</sup>

**Citizen Corps Programs (CCP).** On January 29, 2002, President Bush issued an executive order<sup>19</sup> which established the USA Freedom Corps. USA Freedom Corps' mission is to increase opportunities for citizens by expanding and enhancing public service. Within the USA Freedom Corps, the Citizen Corps program was established to coordinate volunteer organizations, with the mission to make local communities safe and prepared to respond to any emergency situation. Community Emergency Response Teams (CERT) is the only program of the four which Citizen Corps administers that provides grant funding to volunteer first responders.

CERT trains people to be prepared to respond to emergency situations in their own local communities. CERTs are groups of volunteers within communities that are trained by professional first responders to assist in the event of a disaster. CERT members give critical support to first responders, provide immediate assistance to victims, and organize spontaneous volunteers at a disaster site.

This program authorizes funding for training of CERT members only. The CERT program is a professionally instructed course taught by a team of first responders who have the requisite knowledge and skills. The course, taught to groups of citizens within their communities, consists of two and a half hour sessions held one evening a week, over a seven week period.<sup>20</sup> States apply for a grant under this program, while any community that has established a Citizen Corps Council is also eligible to receive funding from it.

**Law Enforcement Terrorism Prevention Program (LETPP).** In the FY2004 DHS appropriations, Congress directed ODP to establish a local law enforcement terrorism prevention grant program for states and localities.<sup>21</sup> This program provides funds to support activities to establish and enhance state and local efforts to prevent and deter terrorist attacks. Eligible program activities authorized include:

- Information sharing to preempt terrorist attacks;
- Target hardening to reduce vulnerability of selected high value targets;
- Threat recognition to identify potential or actual threats; and
- Intervention activities to interdict terrorists.

Approved costs for this program include, but are not limited to, personnel costs (including overtime as approved by the state administering agency), equipment, systems, and related expenses.<sup>22</sup> State and local law enforcement agencies are authorized to apply for grant funding under this program.

**Assistance to Firefighters Program (FIRE).** This program awards one-year grants directly to fire departments to enhance their abilities to respond to fires and fire-related hazards.<sup>23</sup> The program seeks to support fire departments that lack the tools and resources necessary to protect the health and safety of the public and firefighting personnel.<sup>24</sup> At least five percent of the funds go to prevention programs, and recipients agree to contribute a 30 percent nonfederal match if the

local population is greater than 50,000, or 10 percent if the local population is 50,000 or less. Grant recipients may not receive more than \$750,000 for any fiscal year.<sup>25</sup> The program’s grant application process is competitive, and applications are peer reviewed by state and local fire department officials.

FIRE program provides funds to support firefighter safety, fire prevention, emergency medical services, and firefighting vehicle acquisition. Individual fire departments are eligible to apply for grants under this program.

**Emergency Management Performance Grant Program (EMPG).** This program is designed to assist the development, maintenance, and improvement of state and local emergency management capabilities. It provides support to state and local governments to achieve measurable results in key functional areas of emergency management.<sup>26</sup>

EMPG funds are used for emergency management personnel costs, travel, training, supplies, and other routine expenditures for emergency management activities.<sup>27</sup> Funds from this grant program may also be used for consequence management preparedness projects and programs that develop and improve the capabilities of states and localities to prepare for, respond to, and recover from acts of terrorism involving WMD.<sup>28</sup>

States may use the funds provided through the EMPG to structure their individual emergency management programs based on identified needs and priorities for strengthening emergency management capabilities. States may also use EMPG funds to develop intrastate emergency management systems that encourage partnership building among government, business, and volunteer and community organizations.<sup>29</sup> State emergency management agencies or offices are eligible applicants and recipients of this grant program; additionally, state emergency management agencies may pass funds to emergency management offices at the local level.

## ODP Funding Awarded to Alabama

**Fiscal Year 2003.** In FY2003, Alabama received a total of \$61,348,493 from ODP. ODP funding awarded to Alabama in FY2003 was done under five different grant programs, as shown in **Table 10**.

**Table 10: ODP Grants Awarded to Alabama in FY2003**

<b>Grant Program</b>	<b>Funding</b>
State Homeland Security Grant Program	\$31,200,000.00
Citizen Corps	\$500,000.00
Critical Infrastructure Protection	\$3,300,000.00
Assistance to Firefighters Program	\$23,548,493.00
Emergency Management Performance Grant Program	\$2,800,000.00
<b>Total Awarded</b>	<b>\$61,348,493.00</b>

**Fiscal Year 2004.** In FY2004, Alabama received a total of \$108,732,787 from ODP. ODP funding awarded to Alabama in FY2004 was done under five different grant programs, as shown in **Table 11**.

**Table 11: ODP Grants Awarded to Alabama in FY2004**

<b>Grant Program</b>	<b>Funding</b>
State Homeland Security Grant Program	\$28,000,000.00
Citizen Corps	\$600,000.00
Law Enforcement Terrorism Prevention Program	\$8,300,000.00
Assistance to Firefighters Program	\$68,932,787.00
Emergency Management Performance Grant Program	\$2,900,000.00
<b>Total Awarded</b>	<b>\$108,732,787.00</b>

**Fiscal Year 2005.** In FY2005, Alabama received a total of \$46,048,906, in funding from ODP. ODP funding awarded to Alabama in FY2005 was done under five different grant programs, as shown in **Table 12.**

**Table 12: ODP Grants Awarded to Alabama in FY2005**

<b>Grant Program</b>	<b>Funding</b>
State Homeland Security Grant Program	\$17,000,000.00
Citizen Corps	\$200,000.00
Law Enforcement Terrorism Protection Program	\$6,400,000.00
Assistance to Firefighters Program	\$19,548,906.00
Emergency Management Performance Grant Program	\$2,900,000.00
<b>Total Awarded</b>	<b>\$46,048,906.00</b>

ODP funding Awarded to Louisiana

Fiscal Year 2003. In FY2003, Louisiana received a total of \$51,048,654 from ODP. ODP funding awarded to Louisiana in FY2003 was done under five different grant programs, as shown in **Table 13.**

**Table 13: ODP Grants Awarded to Louisiana in FY2003**

<b>Grant Program</b>	<b>Funding</b>
State Homeland Security Grant Program	\$32,200,000.00
Citizen Corps	\$500,000.00
Critical Infrastructure Protection	\$3,300,000.00
Assistance to Firefighters Program	\$12,248,654.00
Emergency Management Performance Grant Program	\$2,800,000.00
<b>Total Awarded</b>	<b>\$51,048,654.00</b>

**Fiscal Year 2004.** In FY2004, Louisiana received a total of \$51,159,534 from ODP. ODP funding awarded to Louisiana in FY2004 was done under five different grant programs, as shown in **Table 14.**

**Table 14: ODP Grants Awarded to Louisiana in FY2004**

<b>Grant Program</b>	<b>Funding</b>
State Homeland Security Grant Program	\$28,000,000.00
Citizen Corps	\$600,000.00
Law Enforcement Terrorism Prevention Program	\$8,300,000.00
Assistance to Firefighters Program	\$11,359,534.00
Emergency Management Performance Grant Program	\$2,900,000.00
<b>Total Awarded</b>	<b>\$51,159,534.00</b>

**Fiscal Year 2005.** In FY2005, Louisiana received a total of \$37,830,331 from ODP. ODP funding awarded to Louisiana in FY2005 was done under five different grant programs, as shown in **Table 15**.

**Table 15: ODP Grants Awarded to Louisiana in FY2004**

<b>Grant Program</b>	<b>Funding</b>
State Homeland Security Grant Program	\$17,700,000.00
Citizen Corps	\$200,000.00
Law Enforcement Terrorism Prevention Program	\$6,400,000.00
Assistance to Firefighters Program	\$10,630,331.00
Emergency Management Performance Grant Program	\$2,900,000.00
<b>Total Awarded</b>	<b>\$37,830,331.00</b>

ODP Funding Awarded to Mississippi

**Fiscal Year 2003.** In FY2003, Mississippi received a total of \$46,208,491 from ODP. ODP funding awarded to Mississippi in FY2003 was done under five different grant programs, as shown in **Table 16**.

**Table 16: ODP Grants Awarded to Mississippi in FY2003**

<b>Grant Program</b>	<b>Funding</b>
State Homeland Security Grant Program	\$25,000,000.00
Citizen Corps	\$400,000.00
Critical Infrastructure Protection	\$2,700,000.00
Assistance to Firefighters Program	\$15,908,491.00
Emergency Management Performance Grant Program	\$2,200,000.00
<b>Total Awarded</b>	<b>\$46,208,491.00</b>

**Fiscal Year 2004.** In FY2004, Mississippi received a total of \$43,564,925 from ODP. ODP funding awarded to Mississippi in FY2004 was done under five different grant programs, as shown in **Table 17**.

**Table 17: ODP Grants Awarded to Mississippi in FY2004**

<b>Grant Program</b>	<b>Funding</b>
State Homeland Security Grant Program	\$22,400,000.00
Citizen Corps	\$500,000.00
Law Enforcement Terrorism Prevention Program	\$6,700,000.00
Assistance to Firefighters Program	\$11,564,925.00
Emergency Management Performance Grant Program	\$2,400,000.00
<b>Total Awarded</b>	<b>\$43,564,925.00</b>

**Fiscal Year 2005.** In FY2005, Mississippi received a total of \$31,109,908 from ODP. ODP funding awarded to Mississippi in FY2005 was done under five different grant programs, as shown in **Table 18**.

**Table 18: ODP Grants Awarded to Mississippi in FY2005**

<b>Grant Program</b>	<b>Funding</b>
State Homeland Security Grant Program	\$14,200,000.00
Citizen Corps	\$200,000.00
Law Enforcement Terrorism Prevention Program	\$5,200,000.00
Assistance to Firefighters Program	\$9,209,908.00
Emergency Management Performance Grant Program	\$2,300,000.00
<b>Total Awarded</b>	<b>\$31,109,908.00</b>

- <sup>1</sup> The programs are authorized in the following statutes: Flood Mitigation Assistance - 42 U.S.C. § 4104(c)-(d) (2005); Hazard Mitigation Grant Program - 42 U.S.C. § 5170(c) (2005); Pre-Disaster Mitigation - 42 U.S.C. § 5133 (2005).
- <sup>2</sup> U.S. Dep't. of Justice, Cmty. Oriented Policing Servs. Office [hereinafter DOJ COPS Office], About Cmty. Oriented Policing Servs. Office, <http://www.cops.usdoj.gov/Default.asp?Item=35>, (last visited Oct. 25, 2005) [hereinafter About DOJ COPS Office website].
- <sup>3</sup> DOJ COPS Office website, Message from the Dir., <http://www.cops.usdoj.gov/Default.asp?Item=37>, (last visited Oct. 25, 2005).
- <sup>4</sup> About DOJ COPS Office website.
- <sup>5</sup> DOJ COPS Office, COPS Fact Sheet: Interoperable Communications Tech., <http://www.cops.usdoj.gov/mime/open.pdf?Item=947>, (last visited Oct. 25, 2005).
- <sup>6</sup> DOJ COPS Office, COPS Tech. Grants, <http://www.cops.usdoj.gov/Default.asp?Item=58>, (last visited Oct. 25, 2005).
- <sup>7</sup> Telephone call by Select Comm. Staff with DOJ COPS Office personnel (Oct. 25, 2005).
- <sup>8</sup> DOJ COPS Office, Universal Hiring Program, <http://www.cops.usdoj.gov/Default.asp?Item=53>, (last visited Oct. 25, 2005).
- <sup>9</sup> DOJ COPS Office, COPS in Schools, <http://www.cops.usdoj.gov/default.asp?Item=54>, (last visited Oct. 25, 2005).
- <sup>10</sup> DOJ COPS Office, Homeland Sec. Overtime Program, <http://www.cops.usdoj.gov/default.asp?Item=1023>, (last visited Oct. 25, 2005).
- <sup>11</sup> Telephone call by Select Comm. Staff with DOJ COPS Office personnel (Nov. 21, 2005).
- <sup>12</sup> DOJ COPS Office, Reg'l Cmty. Policing Insts., <http://www.cops.usdoj.gov/default.asp?Item=229> (last visited Jan. 30, 2005) (The website provides a list of all Reg'l Cmty. Policing Insts. across the United States).
- <sup>13</sup> Homeland Sec. Act (2002), Pub. L. No. 107-296, 116 Stat. 2135 (2002).
- <sup>14</sup> Directive on Mgmt. of Nat'l Preparedness, 39 WEEKLY COMP. PRES. DOC. 1822 (Dec. 17, 2003) (Known as Homeland Sec. Presidential Directive/HSPD-8).
- <sup>15</sup> Office for Domestic Preparedness, U.S. Dep't of Homeland Sec., *Fiscal Year 2004 State Homeland Security Grant Program: Program Guidelines and Application Kit*, 1 (2003).
- <sup>16</sup> *Id.* at 3.
- <sup>17</sup> *Id.* at 4.
- <sup>18</sup> *Id.* at 2.
- <sup>19</sup> Establishing the USA Freedom Corps, 67 Fed. Reg. 4869 (2002).
- <sup>20</sup> Emergency Mgmt. Inst., Community Emergency Response Team Overview, <http://training.fema.gov/emiweb/CERT/overview.asp> (last visited Apr. 1, 2004).
- <sup>21</sup> 2004 Dep't of Homeland Sec. Appropriations Act, Pub. L. No. 108-90, 117 Stat. 1137 (2003).
- <sup>22</sup> S. REP. NO. 108-86 (2003).
- <sup>23</sup> House REP. NO. 108-280 (2003) (In the conference report to accompany H.R. 2555, the Assistance to Firefighters grant program is to be administered by the Office of Domestic Preparedness. It also specifies that the grant administration process will not be changed from the present procedures, to include peer review and involvement by United States Fire Admin).
- <sup>24</sup> Fed. Emergency Mgmt. Agency, U.S. Dep't of Homeland Sec., *FY2003 Assistance to Firefighters Grant Program Guidance*, 2 (2003).
- <sup>25</sup> Floyd D. Spence Nat'l Def. Authorization Act for FY 2001, Pub. L. No. 106-398, § 1701, 114 Stat. 1654 (2000).
- <sup>26</sup> 26 Fed. Emergency Mgmt. Agency, U.S. Dep't of Homeland Security, *FY2003 Emergency Management Performance Grant Program Guidance to States*, 2 (2003).
- <sup>27</sup> *Id.* at 6.
- <sup>28</sup> *Id.* at 8.
- <sup>29</sup> *Id.* at 9.