August 29, 2006

Citizens' Health Care Working Group
Attn: Interim Recommendations
7201 Wisconsin Avenue, Rm. 575
Bethesda, MD 20814

Dear Sir/Madam:

I am writing on behalf of the American Psychological Association (APA), the professional organization representing more than 150,000 members and associates engaged in the practice, research and teaching of psychology. APA wishes to comment on the interim recommendations issued by the Citizens' Health Care Working Group (Working Group).

We commend the Working Group for developing recommendations to improve the quality of health care in the U.S. We also applaud the decision to define the term health to include physical, mental, and dental health.

We wish to draw your attention to Recommendation 2: Define a "core" benefit package for all Americans. The last section in this recommendation states:

> Core benefits will be specified by taking into account evidence-based science and expert consensus regarding the medical effectiveness of treatments.

We have two comments about the language in this recommendation. First, we are concerned about how the term "evidence-based" will be interpreted in regards to mental health care. While we recognize that the Working Group is charged with making recommendations that can be used in all aspects of health care it is important to note that measures developed to assess physical health care practices may not be appropriate for the treatment of mental health problems.

In 2005, APA issued the attached statement describing evidence-based practice in psychology as the integration of the best available research with clinical expertise in the context of patient characteristics, culture, and preferences. We believe any decisions regarding the effectiveness of treatments provided by psychologists should reflect this description. The APA statement was based in part on the definition adopted by the Institute of Medicine (IOM). In its publication Cross the Quality Chasm, IOM stated that "evidence-based practice is the integration of best research evidence with clinical expertise and patient values." The IOM definition of "evidence-based" has been widely accepted in the field of health care.

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Second, we recommend replacing the term “medical” with “clinical” to clarify that the recommendation speaks to the effectiveness of treatments offered by both physicians and non-physicians. In the constantly changing world of health care, recognition and integration of the widest variety of services will provide patients with the greatest options for treatment.

We look forward to hearing that our suggestions will be reflected in the final recommendations. If we can be of any further assistance please contact Diane M. Pedulla, J.D., Director of Regulatory Affairs, at 202-336-5889.

Sincerely,

Russ Newman, Ph.D., J.D.
Executive Director for Professional Practice

Enclosure

Appendix

American Psychological Association Policy Statement on Evidence-Based Practice in Psychology

The following statement was approved as policy of the American Psychological Association (APA) by the APA Council of Representatives during its August 2005 meeting.

Evidence-based practice in psychology (EBPP) is the integration of the best available research with clinical expertise in the context of patient characteristics, culture, and preferences. This definition of EBPP closely parallels the definition of evidence-based practice adopted by the Institute of Medicine (2001, p. 147) as adapted from Sackett and colleagues (2000): "Evidence-based practice is the integration of best research evidence with clinical expertise and patient values." The purpose of EBPP is to promote effective psychological practice and enhance public health by applying empirically supported principles of psychological assessment, case formulation, therapeutic relationship, and intervention.

Best Research Evidence

Best research evidence refers to scientific results related to intervention strategies, assessment, clinical problems, and patient populations in laboratory and field settings as well as to clinically relevant results of basic research in psychology and related fields. A sizable body of evidence drawn from a variety of research designs and methodologies attests to the effectiveness of psychological practices. Generally, evidence derived from clinically relevant research on psychological practices should be based on systematic reviews, reasonable effect sizes, statistical and clinical significance, and a body of supporting evidence. The validity of conclusions from research on interventions is based on a general progression from clinical observation through systematic reviews of randomized clinical trials, while also recognizing gaps and limitations in the existing literature and its applicability to the specific case at hand (APA, 2002). Health policy and practice are also informed by research using a variety of methods in such areas as public health, epidemiology, human development, social relations, and neuroscience.

Researchers and practitioners should join together to ensure that the research available on psychological practice is both clinically relevant and internally valid. It is important not to assume that interventions that have not yet been studied in controlled trials are ineffective. However, widely used psychological practices as well as innovations developed in the field or laboratory should be rigorously evaluated and barriers to conducting this research should be identified and addressed.

Clinical Expertise

Psychologists' clinical expertise encompasses a number of competencies that promote positive therapeutic outcomes. These competencies include a) conducting assessments and developing diagnostic judgments, systematic case formu-

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A To be consistent with discussions of evidence-based practice in other areas of health care, we use the term patient to refer to the child, adolescent, adult, older adult, couple, family, group, organization, community, or other population receiving psychological services. However, we recognize that in many situations there are important and valid reasons for using such terms as client, consumer, or person in place of patient to describe the recipient of services.
jor life events); and e) personal preferences, values, and preferences related to treatment (e.g., goals, beliefs, worldviews, and treatment expectations). Some effective treatments involve interventions directed toward others in the patient’s environment, such as parents, teachers, and caregivers. A central goal of EBPP is to maximize patient choice among effective alternative interventions.

Clinical Implications

Clinical decisions should be made in collaboration with the patient, based on the best clinically relevant evidence, and with consideration for the probable costs, benefits, and available resources and options. It is the treating psychologist who makes the ultimate judgment regarding a particular intervention or treatment plan. The involvement of an active, informed patient is generally crucial to the success of psychological services. Treatment decisions should never be made by untrained persons unfamiliar with the specifics of the case.

The treating psychologist determines the applicability of research conclusions to a particular patient. Individual patients may require decisions and interventions not directly addressed by the available research. The application of research evidence to a given patient always involves probabilistic inferences. Therefore, ongoing monitoring of patient progress and adjustment of treatment as needed are essential to EBPP.

APA encourages the development of health care policies that reflect this view of evidence-based psychological practice.

\[^A\text{For some patients (e.g., children and youth), the referral, choice of therapist and treatment, and decision to end treatment are most often made by others (e.g., parents) rather than by the individual who is the target of treatment. This means that the integration of evidence and practice in such cases is likely to involve information sharing and decision making in concert with others.}\]